

# Organizing the Climate Adaptation Toolkit

**Brian Miller**, USGS North Central Climate Adaptation  
Science Center

**Gregor Schuurman**, NPS Climate Change Response  
Program

**D. Todd Jones-Farrand**, USFWS Natural Resource  
Program Center


U.S. Department of the Interior  
U.S. Geological Survey



# FRONTIERS IN ECOLOGY *and the* ENVIRONMENT

Concepts and Questions | [Open Access](#) | 

## Toward a shared vision for climate-informed resource stewardship

[Brian W Miller](#) , [Gregor W Schuurman](#), [Wylie Carr](#), [David J Lawrence](#), [Lindsey L Thurman](#), [Aparna Bamzai-Dodson](#), [Leslie A Brandt](#), [Shelley D Crausbay](#), [Molly S Cross](#), [Mitchell J Eaton](#), [Maria K Janowiak](#), [D Todd Jones-Farrand](#), [Julian Reyes](#) ... [See fewer authors](#) ^

First published: 21 October 2025 | <https://doi.org/10.1002/fee.70005> | [VIEW METRICS](#)



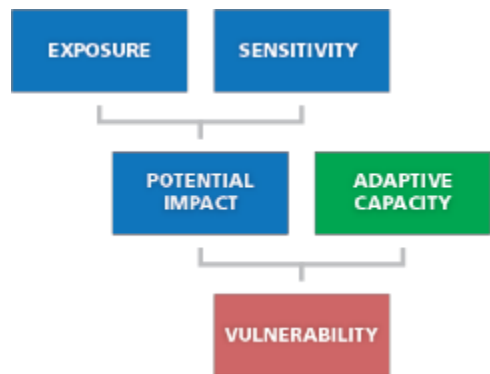
**“Natural resource managers and conservation practitioners are working in a world very different from that in which most agencies and management traditions formed...”**



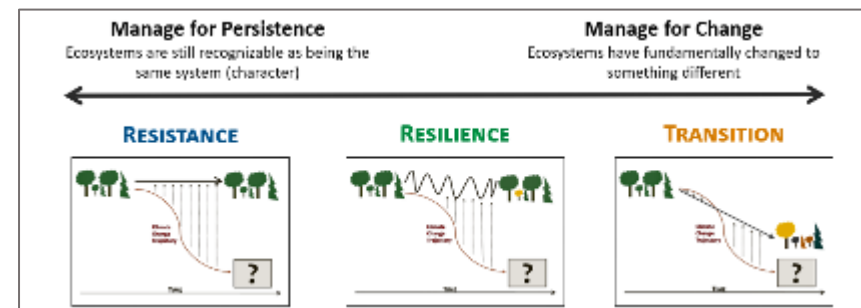
“Natural resource managers and conservation practitioners are working in a world very different from that in which most agencies and management traditions formed, and non-stationarity places a manager in a *terra incognita* in which tools and assumptions from the past are increasingly unhelpful and new approaches to address novel climatic and ecological circumstances are urgently needed...”



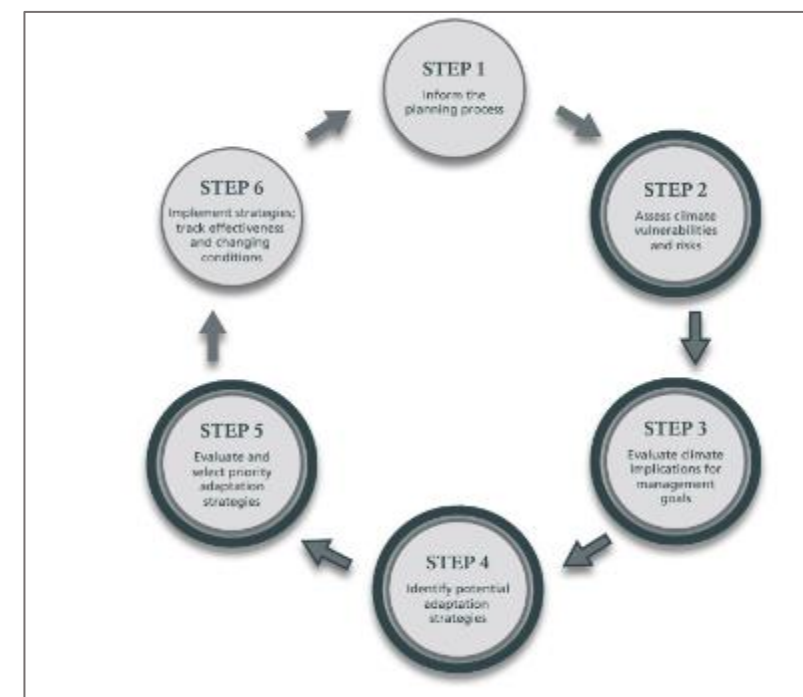
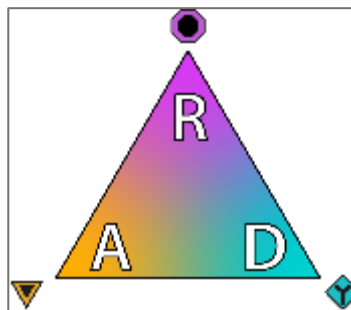
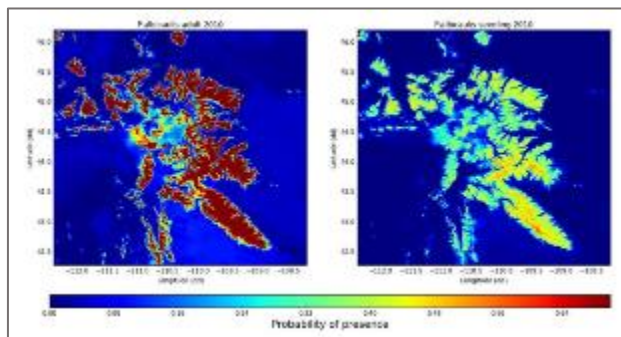
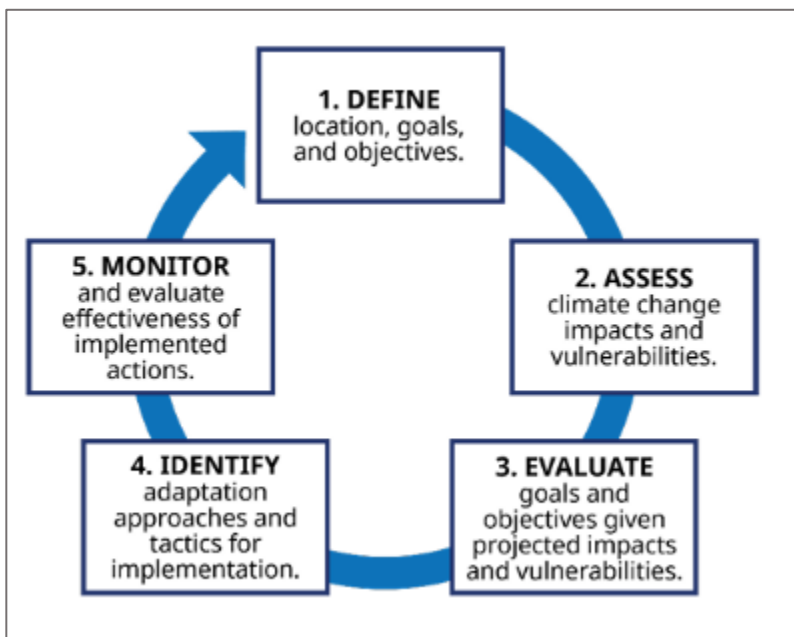
## Vulnerability Assessments



## Structured Decision Making



## Climate Change Scenario Planning





- This expansion is to be expected and even beneficial





- This expansion is to be expected and even beneficial
- But this has come with confusion...
  - How do the various processes relate to one another?
  - How do the tools relate to the process(es) and to other tools?
  - Can they be used in complementary ways?
  - If so, how?



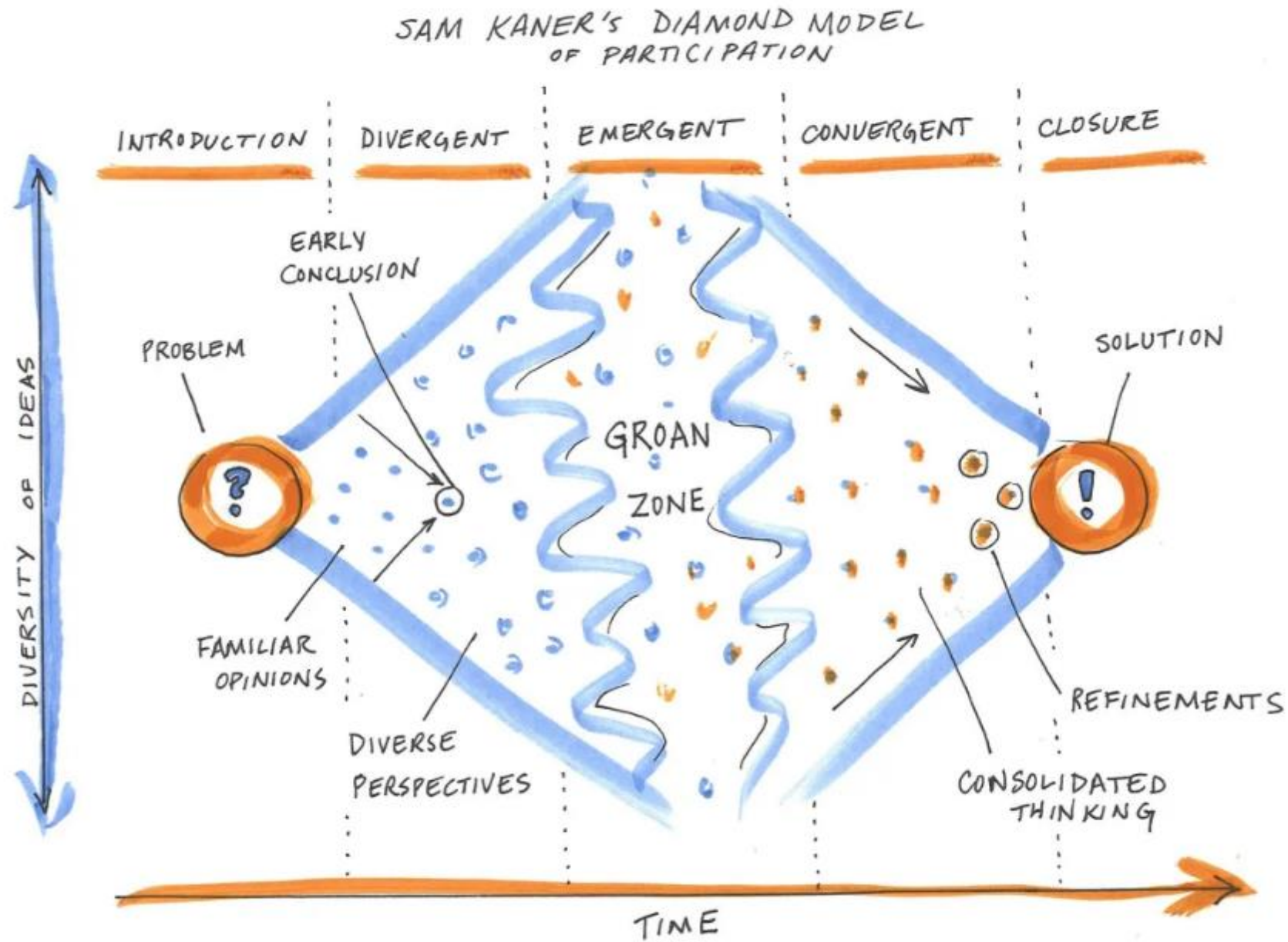


Figure credit: Kappel, C. (2019, May 28). Collaboration: From groan zone to growth zone. <https://i2insights.org/2019/05/28/collaboration-groan-zone/>. Adapted from: Kaner, S. (2014). *Facilitator's guide to participatory decision-making*. John Wiley & Sons.



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- (3) cross-jurisdictional collaboration





**Table 1. Terms and operational definitions**

Term	Definition
Adaptation	“Preparing for and managing change” (Stein <i>et al.</i> 2013)
Approach	Application of general and flexible principles toward a particular purpose
Implication	Anticipated positive or negative effect of climate change and related stressors on a resource
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## Traditional framing



## Prefabricated



## 3D printing





# Forest Adaptation Resources: Climate Change Tools and Approaches for Land Managers

General Technical  
Report NRS-47  
2012

Environmental Management (2012) 20244-250  
DOI 10.1007/978-1-4939-7300-7

## PROFILER

### The Adaptation for Conservation Targets (ACT) Framework: A Tool for Incorporating Climate Change into Natural Resource Management

Nolly S. Cross · Erica S. Zavaleta · Dominique Bachelet · Margie L. Brooks · Carolyn A. F. Enquist ·  
Erica Fridman · Lisa J. Graundich · Cris R. Groves · Lee Hannah · Lars Hansen · Greg Hayward ·  
Muel Koopman · Joshua J. Lawler · Jay Malczuk · John Norstrom · Brian Peterson · Erik L. Runkland ·  
Daniel Scott · Sarah L. Shaffer · M. Rebecca Shaw · Gary M. Tabor

Received: 3 April 2011 / Accepted: 20 May 2011 / Published online: 7 July 2011  
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**Abstract** As natural resource management agencies and conservation organizations seek guidance in responding to climate change, critical potential actions and strategies have been proposed for increasing the long-term viability of some attributes of natural systems. Managers need practical tools for selecting among these actions and strategies to develop a tailored management approach for specific targets at a given location. We developed and present one such tool, the participatory Adaptation for Conservation Targets (ACT) framework, which considers

the effects of climate change in the development of a management action for particular species, ecosystems, ecological functions. Our framework is based on the premise that effective adaptation or management to climate change can only be based on knowledge of an ecosystem that can successfully respond to projected changes in climate or its effects. We illustrate the ACT framework applying it to an ecological function in the Greater Yellowstone Ecosystem (Montana, Wyoming, and Idaho USA)—water flows in the upper Yellowstone River.

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Springer

## Climate-Smart Conservation

Putting Adaptation Principles into Practice



Planning for a Changing Climate  
Climate-Smart Planning and Management in the National Park Service

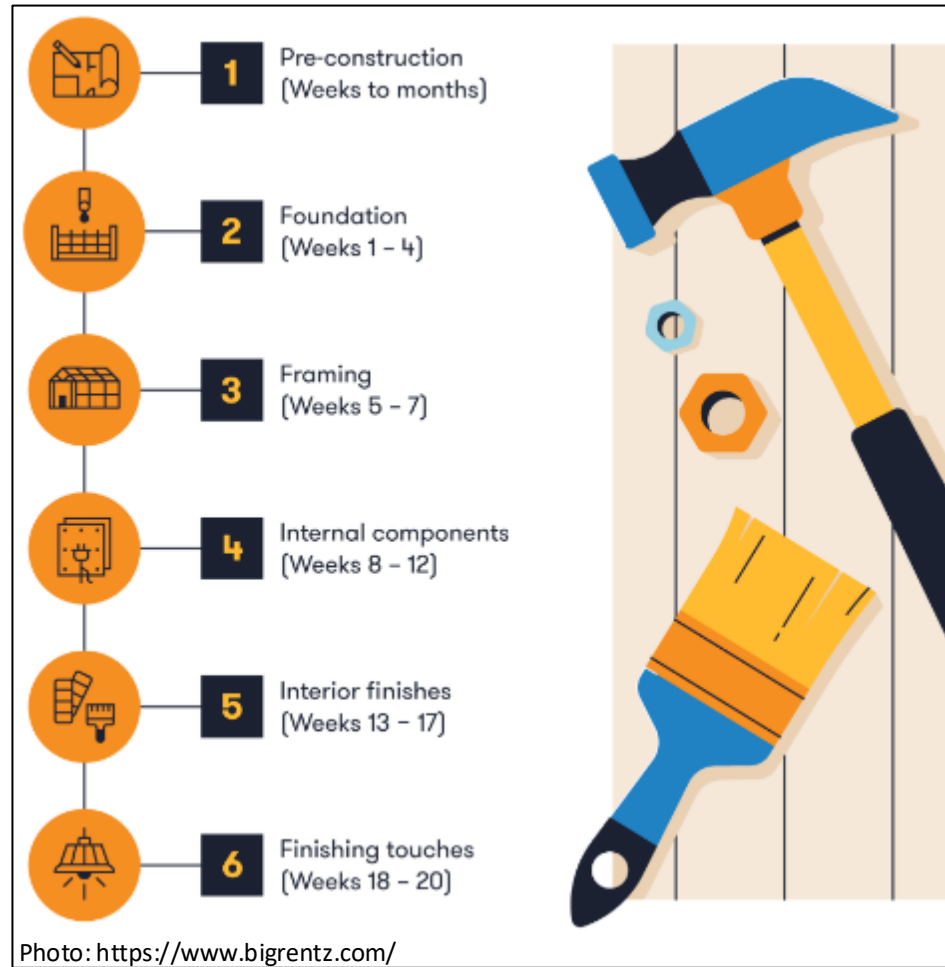


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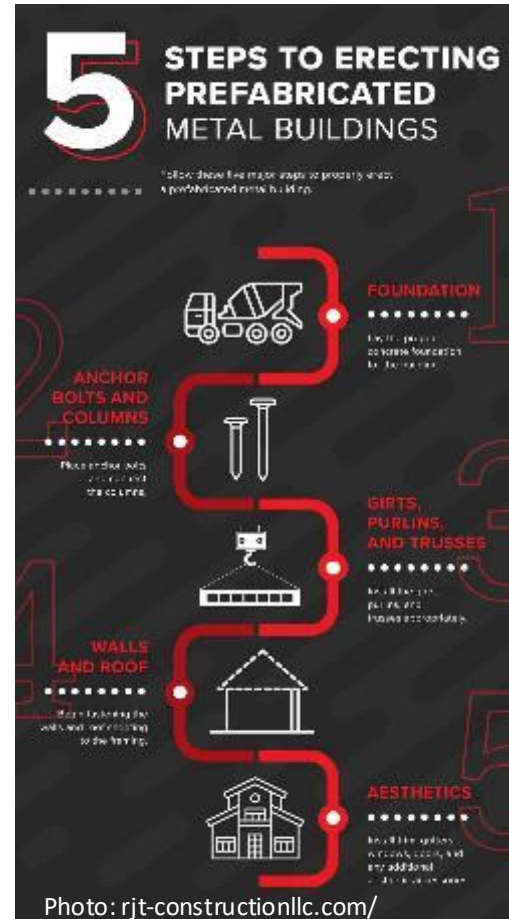
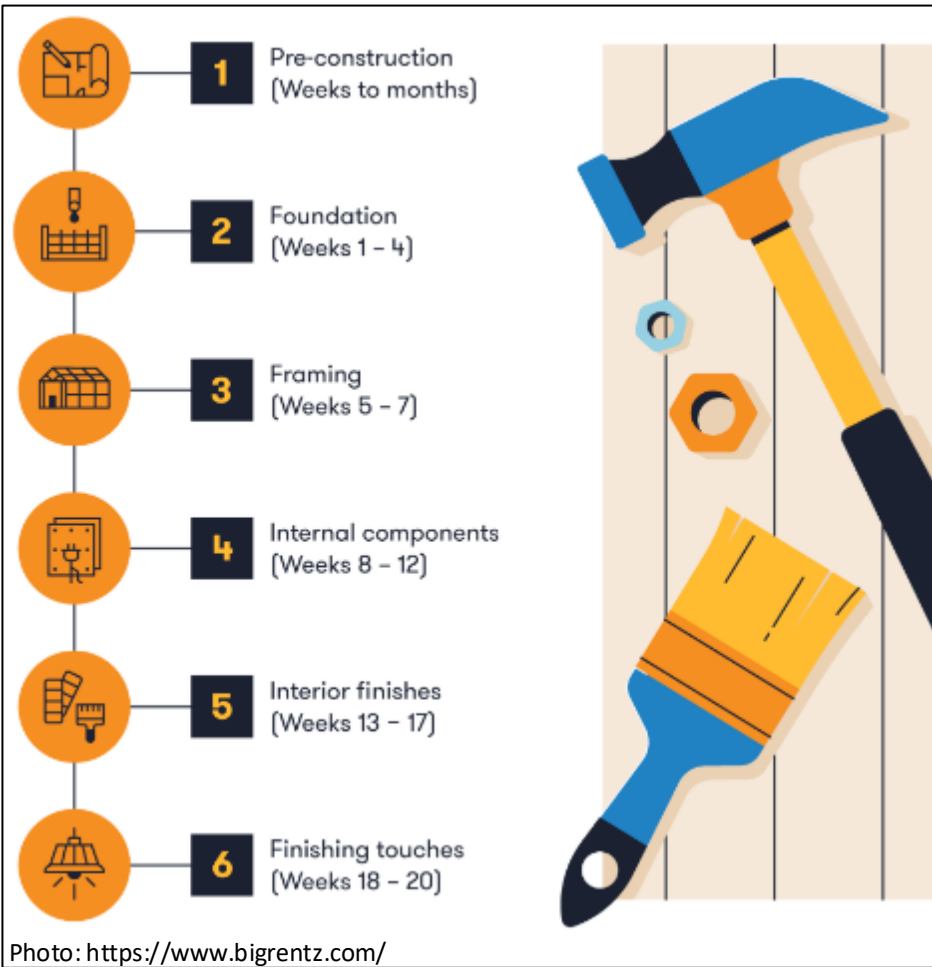


# Traditional framing

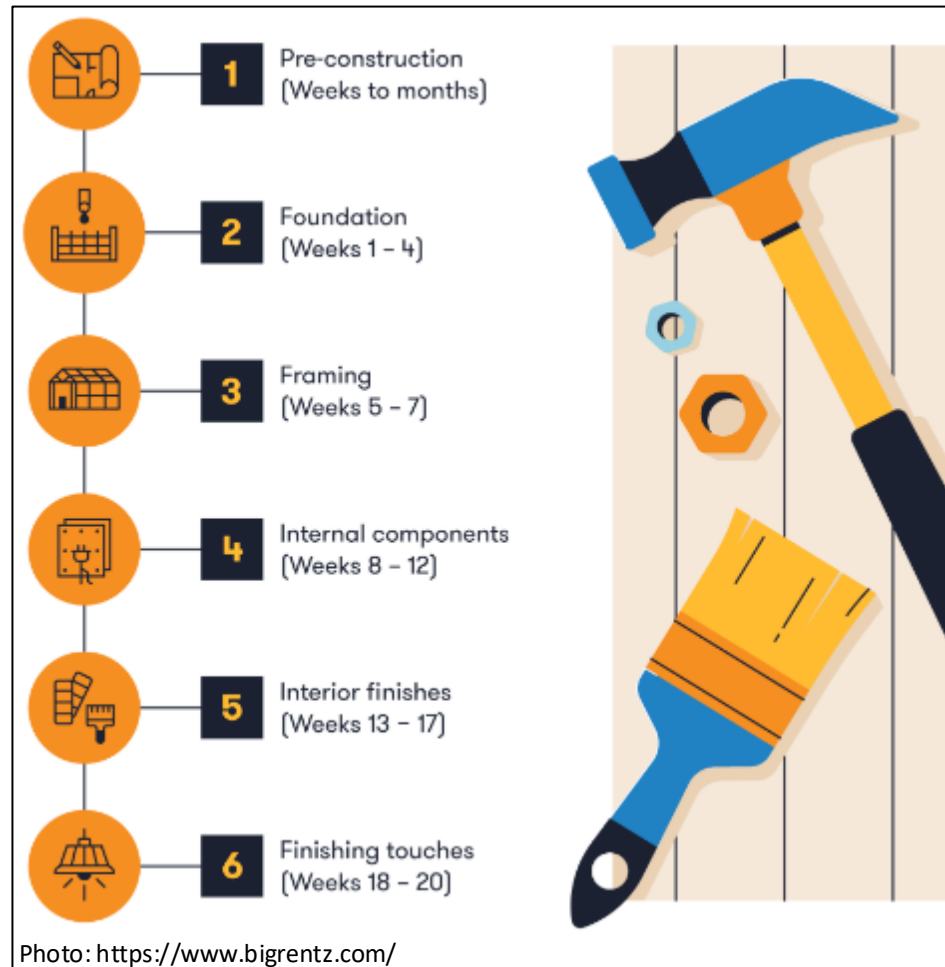


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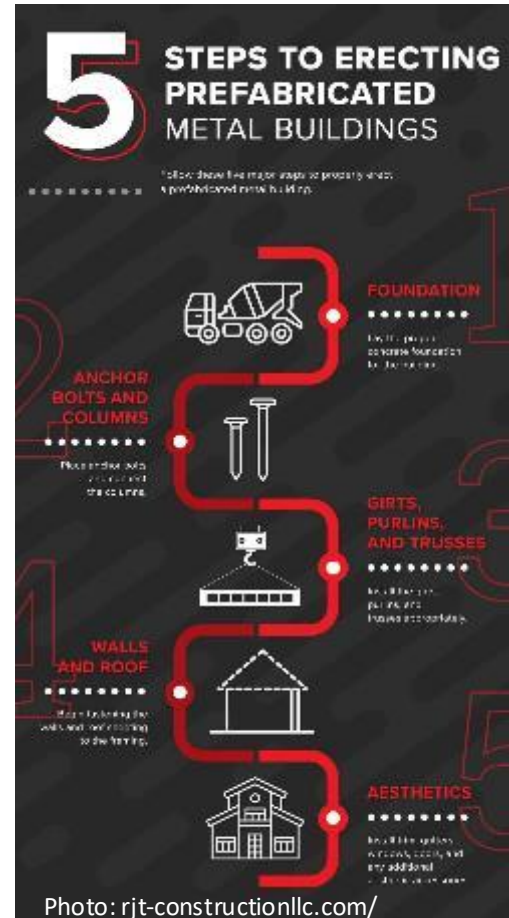
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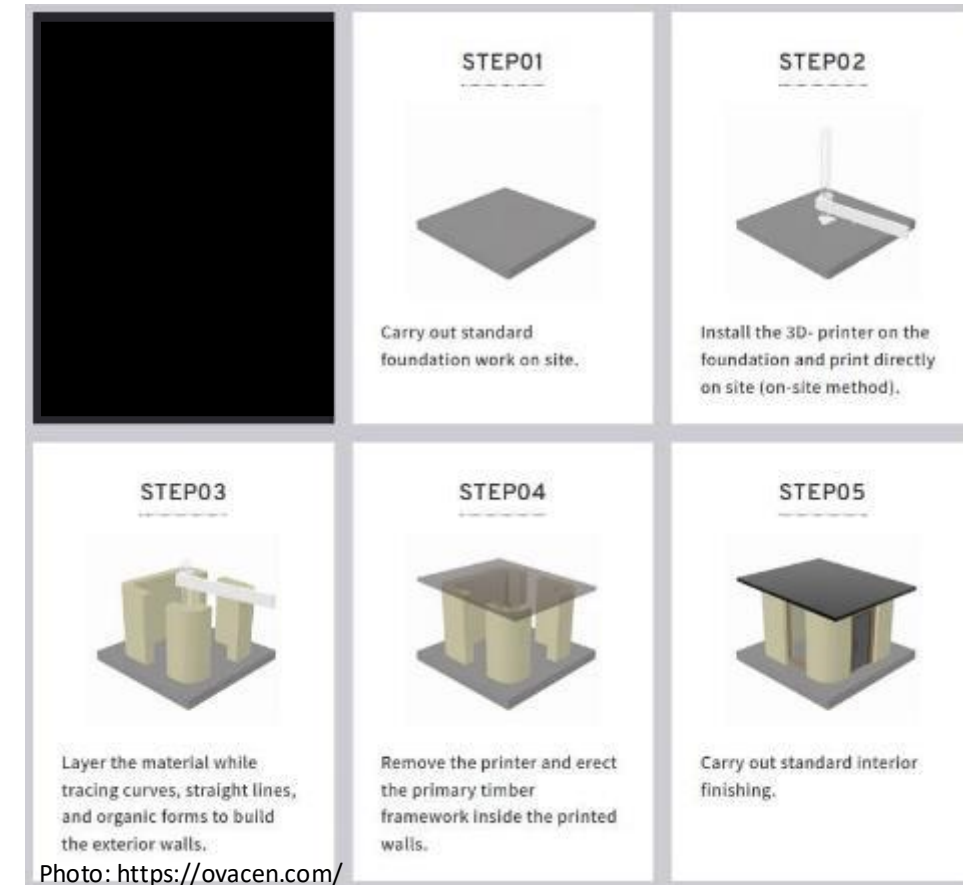
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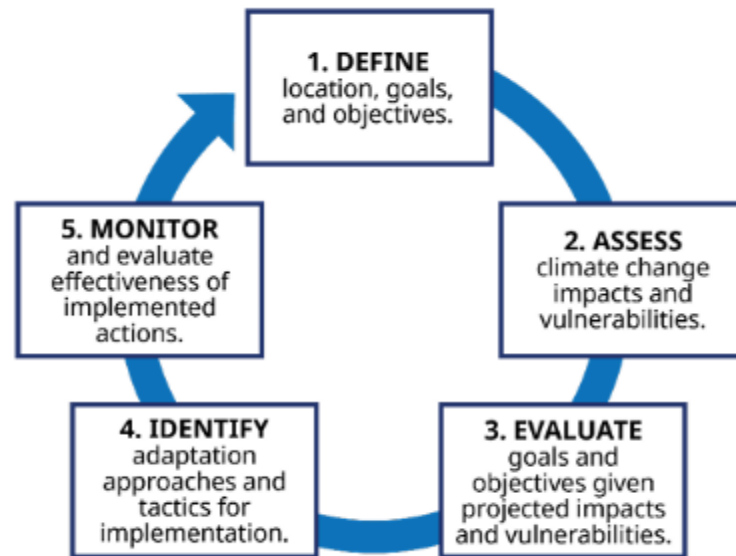
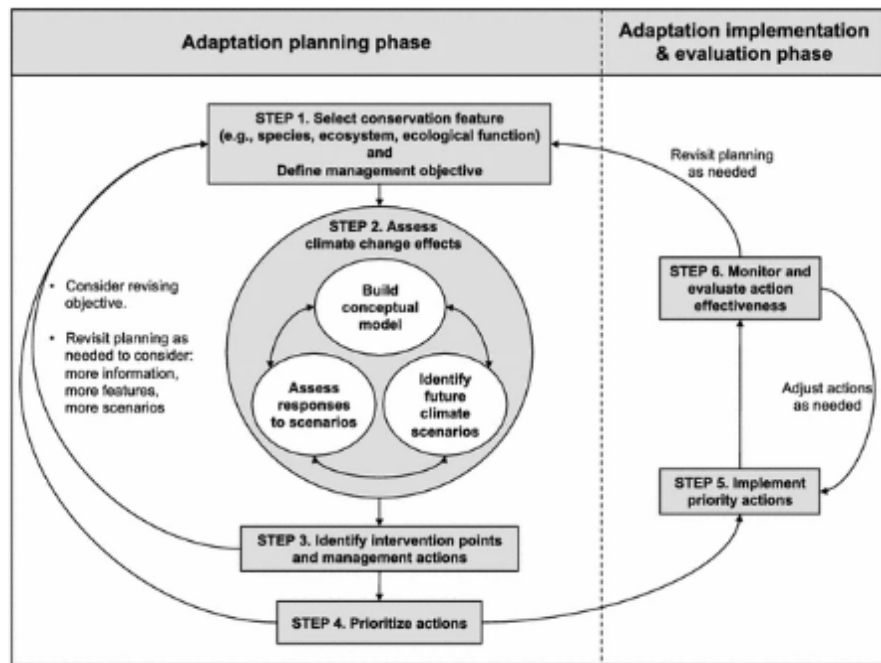


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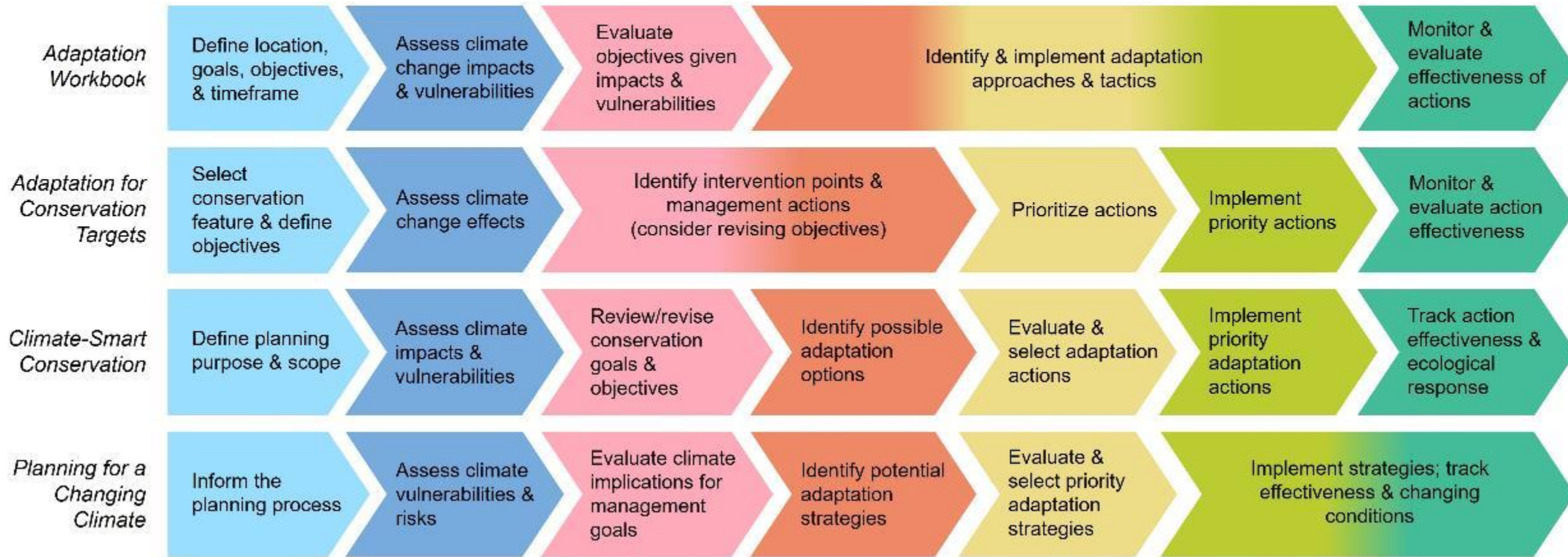


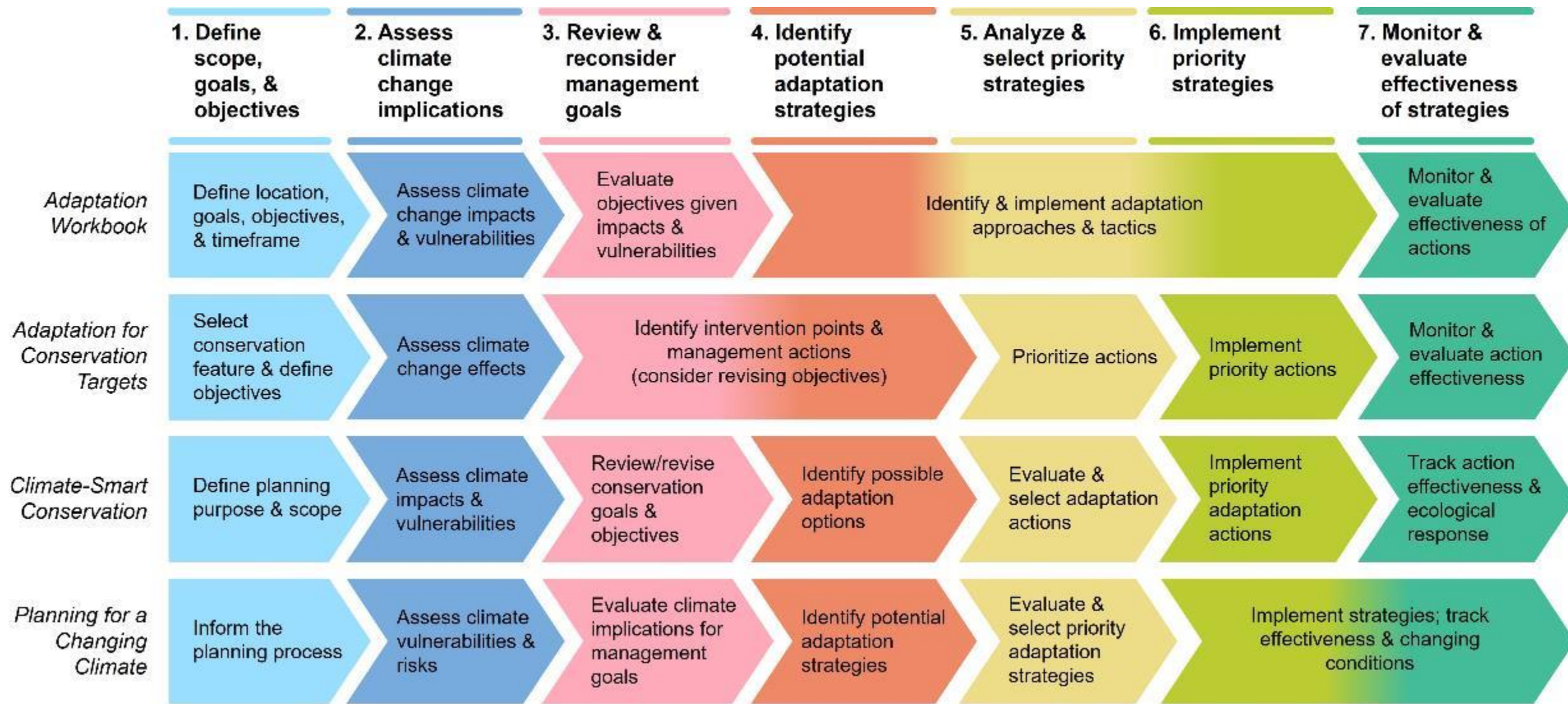
## 3D printing













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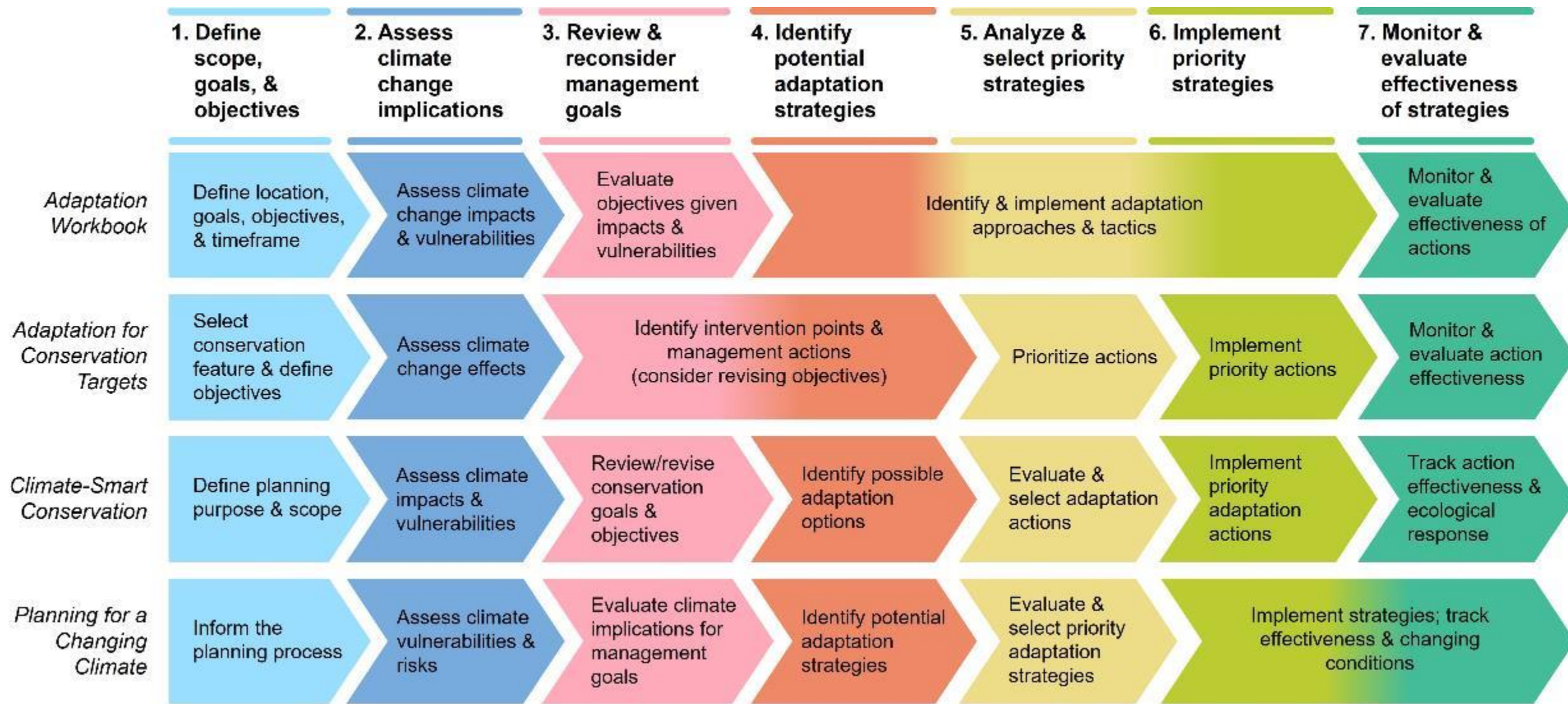
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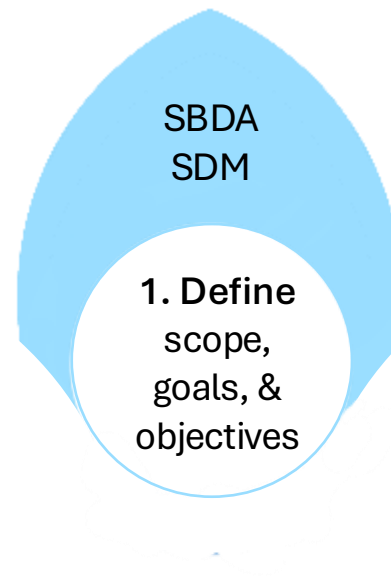
**Table 2. Prevailing climate-change adaptation tools**

Tool	Description
Adaptation menu	Set of previously developed strategies and actions that help practitioners consider a range of options and develop a portfolio or suite of strategies for a given area (Swanston <i>et al.</i> 2016)
Climate Change Scenario Planning (CCSP)	Development of a manageable set of divergent, challenging, relevant, and plausible descriptions of how climate may change and affect resources and of a plan to address such effects (Miller <i>et al.</i> 2022)
Climate change vulnerability assessment (CCVA)	Evaluation of resource exposure, sensitivity, and (for living resources) adaptive capacity in response to changes in climate (Glick <i>et al.</i> 2011; Thurman <i>et al.</i> 2020)
Impact evaluation	Understanding the effects of adaptation strategies and how effectiveness may be influenced by site-specific characteristics (Stem <i>et al.</i> 2005; Hansen <i>et al.</i> 2023); also referred to as “effectiveness evaluation”
Management action	Activities (including cessation of past practice) undertaken to influence the condition of a resource
Resist–Accept–Direct (RAD)	A conceptual framework that defines the general range of adaptation response options, including resisting ecological change, accepting it, or directing it toward new conditions (Schuurman <i>et al.</i> 2020, 2022; Lynch <i>et al.</i> 2021)
Resistance–Resilience–Transition (RRT)	A conceptual framework that defines the general range of adaptation response options, including resisting ecological change, fostering resilience (enhancing an ecosystem’s ability to return to prior conditions following disturbance), or facilitating transition to new ecological conditions (Swanston <i>et al.</i> 2016)
Response modeling	Building an understanding of how specific climate drivers affect a resource
Scenario-Based Decision Analysis (SBDA)	Defining resource management problems and solutions while evaluating the influence of potential uncertainties (Miller <i>et al.</i> 2023)
Structured Decision Making (SDM)	Framing resource management problems, setting objectives, and analyzing and selecting management strategies (Runge <i>et al.</i> 2020)





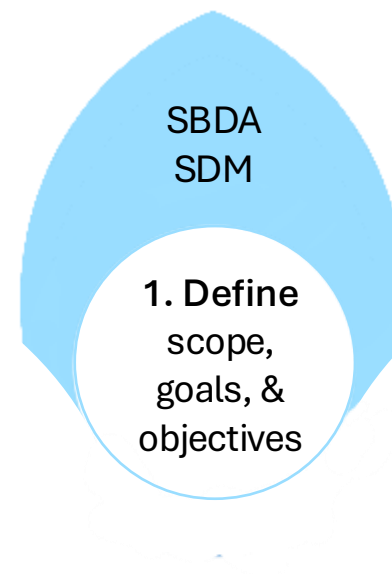




## Legend

SDM = Structured Decision Making

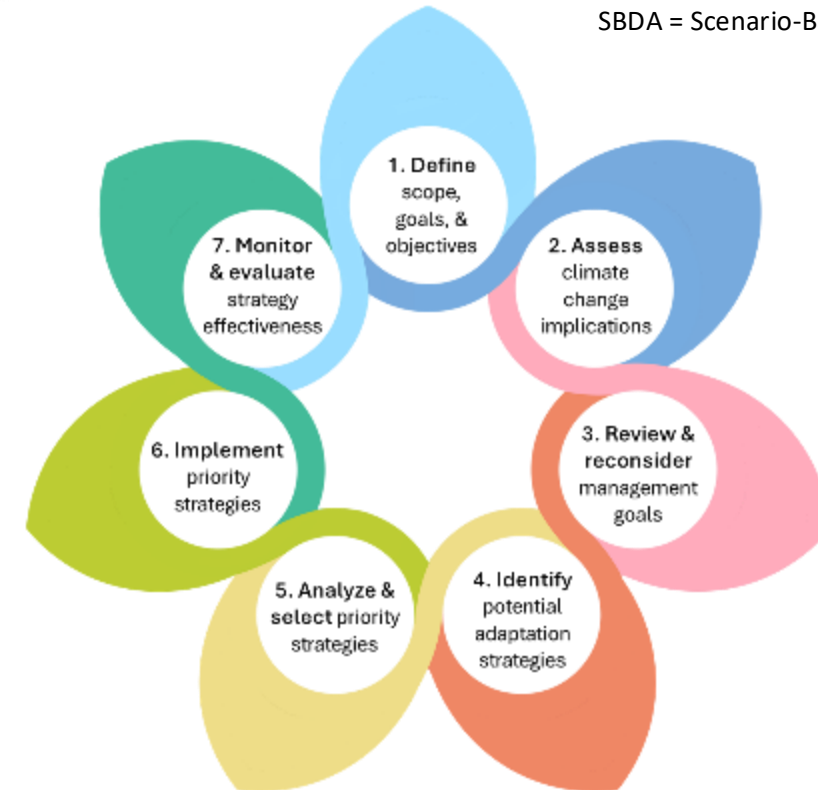
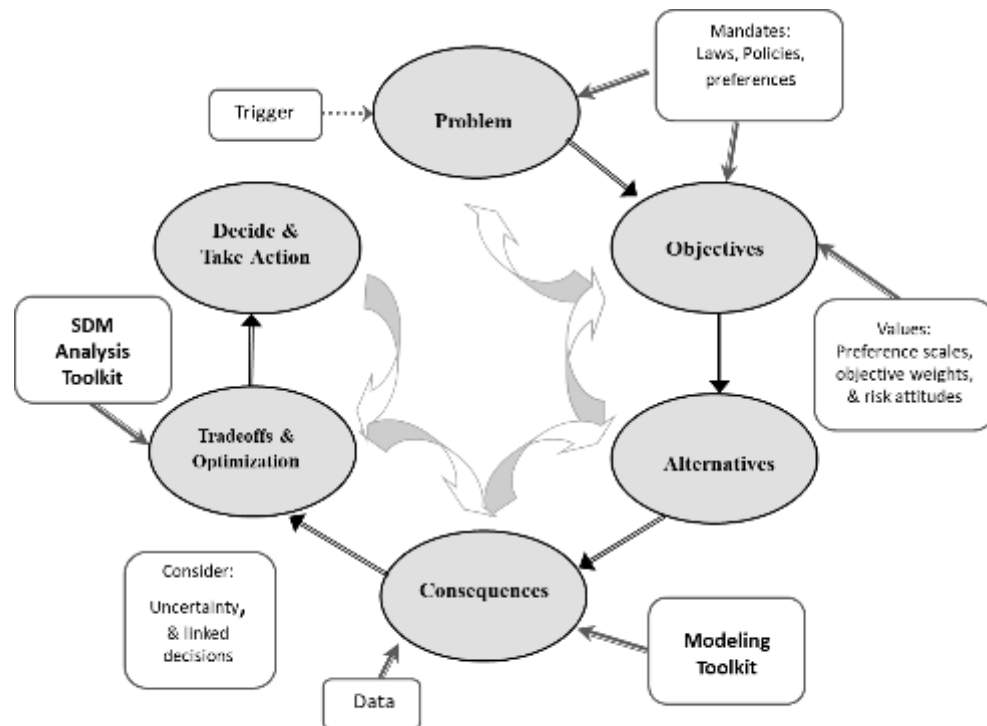
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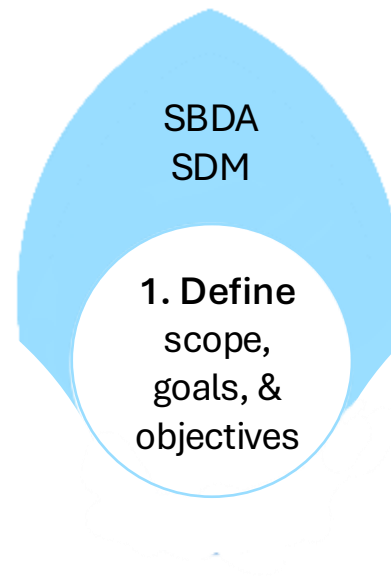
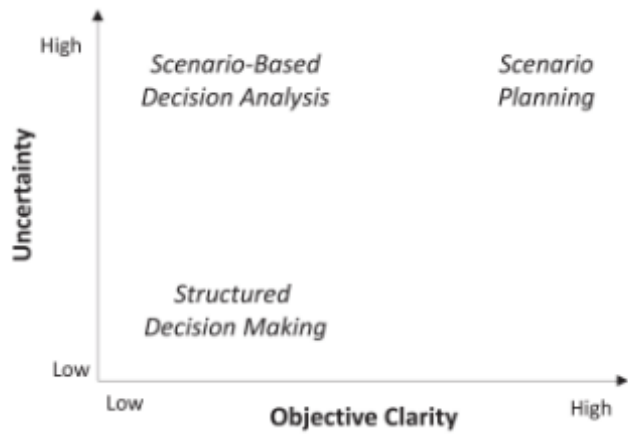


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## SDM



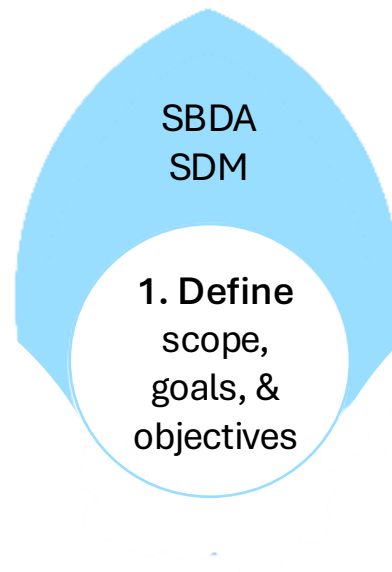
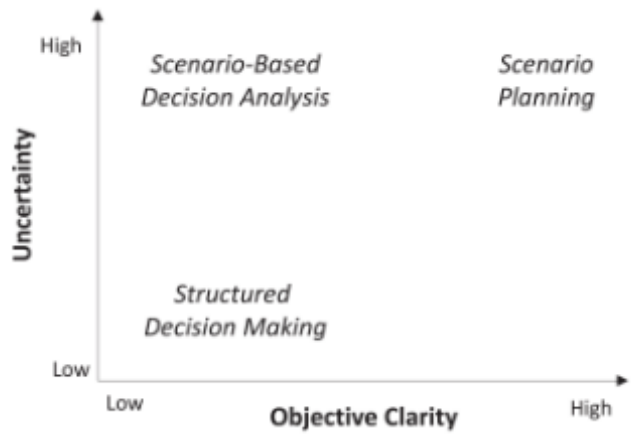


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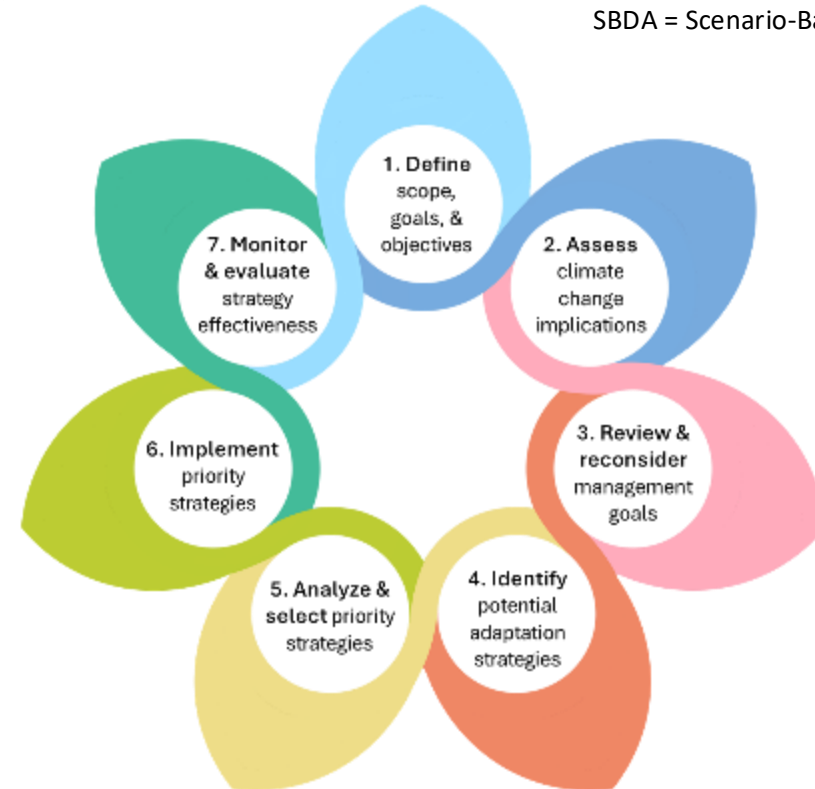
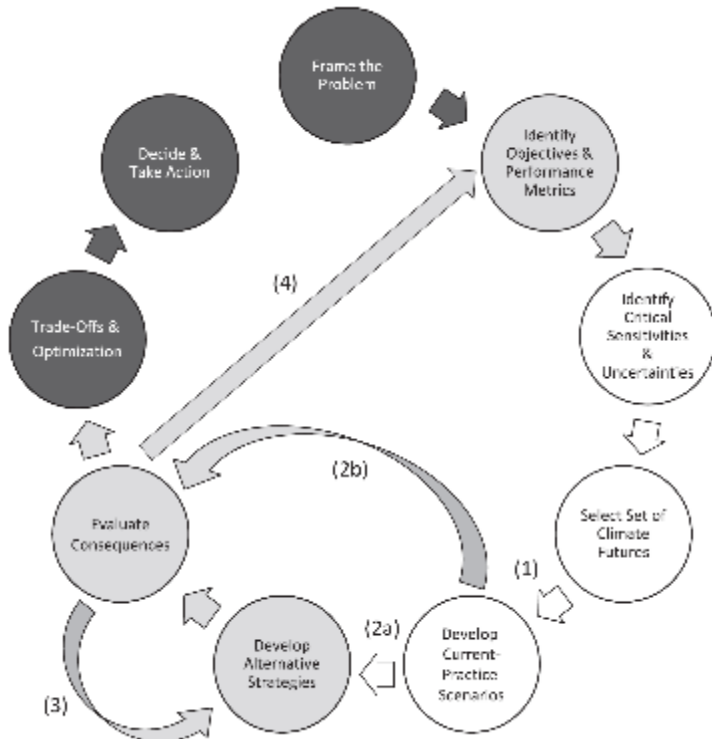


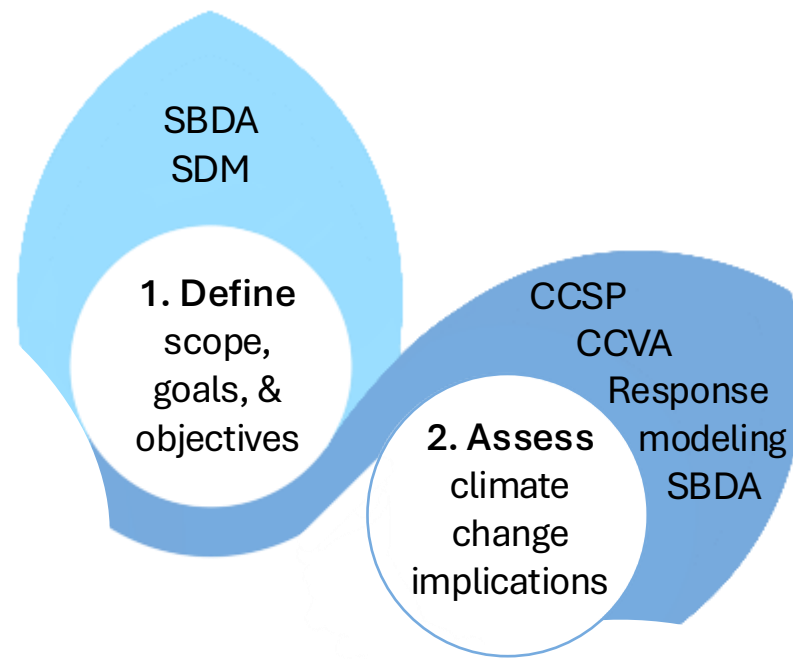


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## SBDA





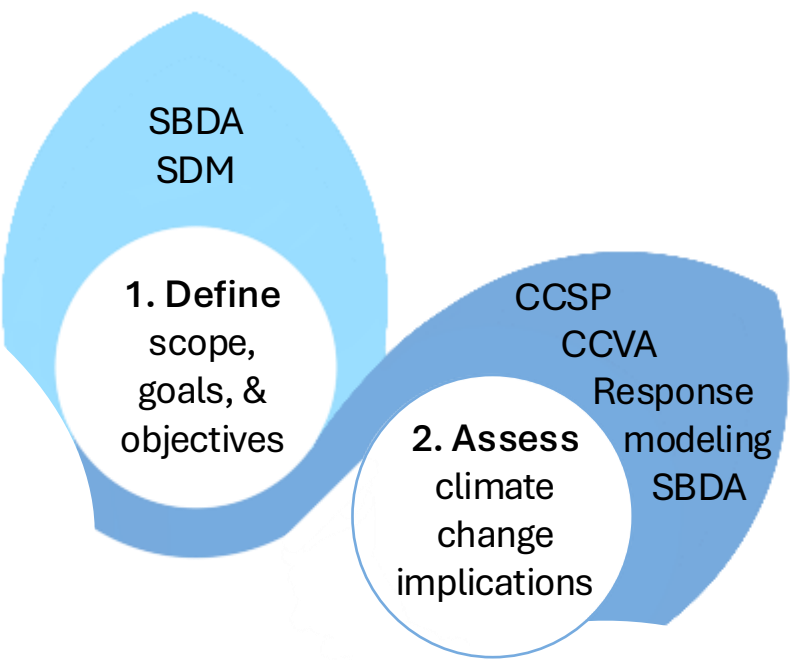
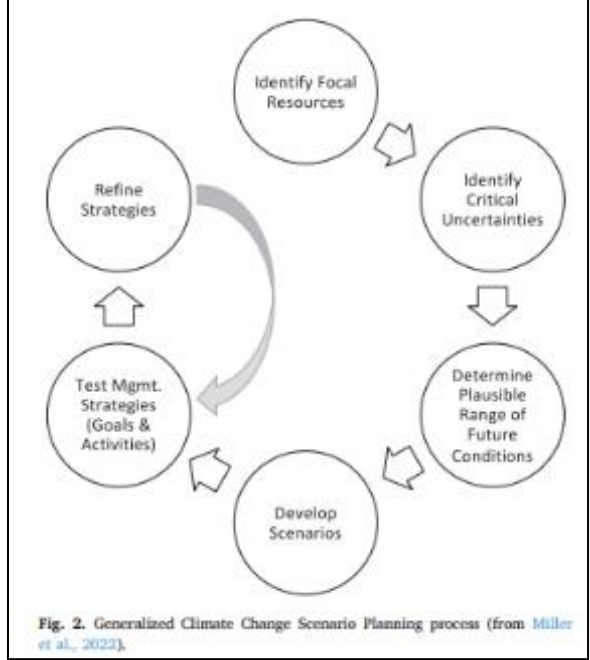
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CCVA = Climate Change Vulnerability Assessment

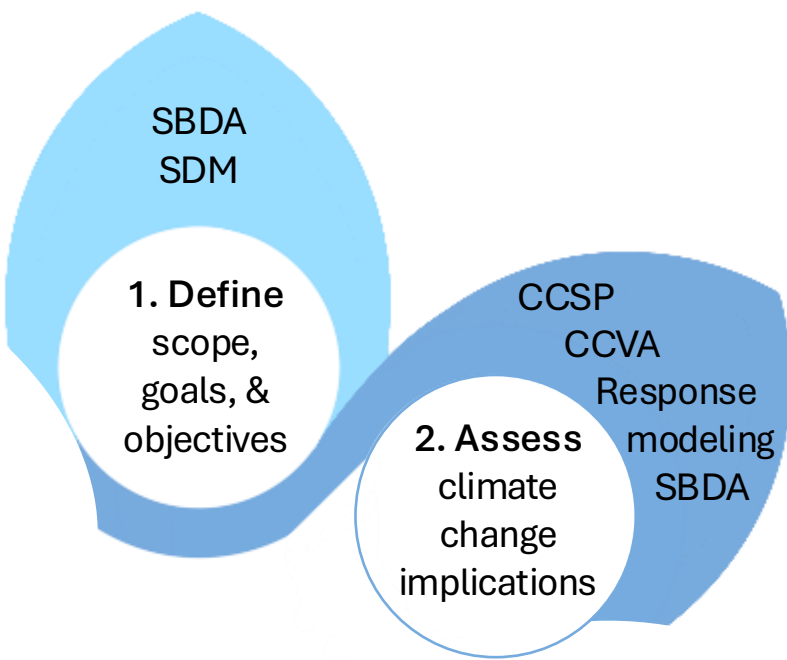
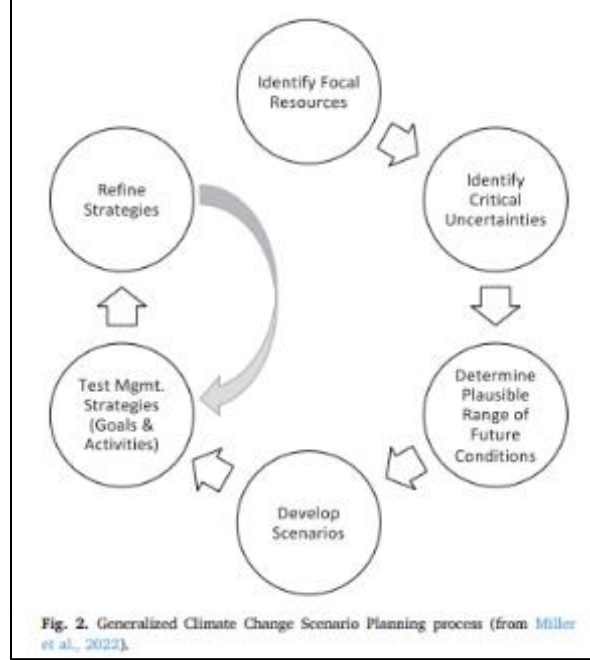
CCSP = Climate Change Scenario Planning



**Legend**

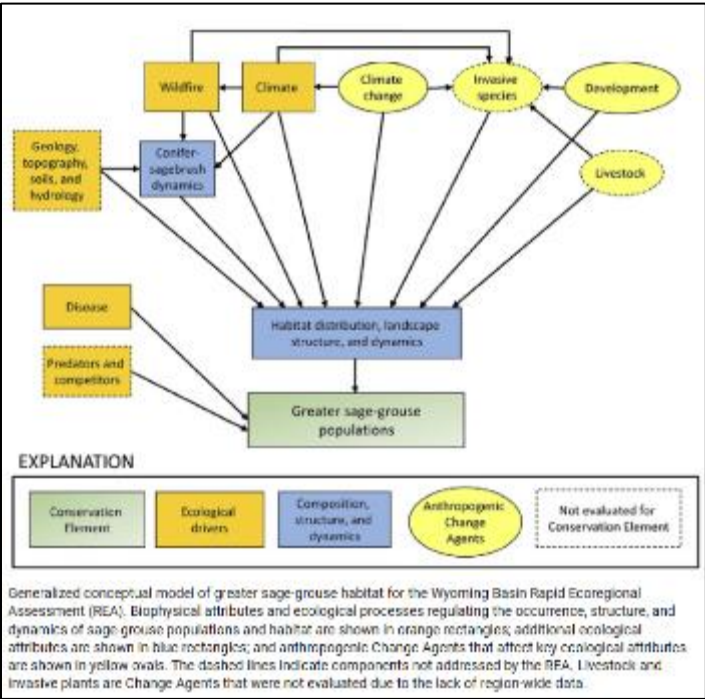
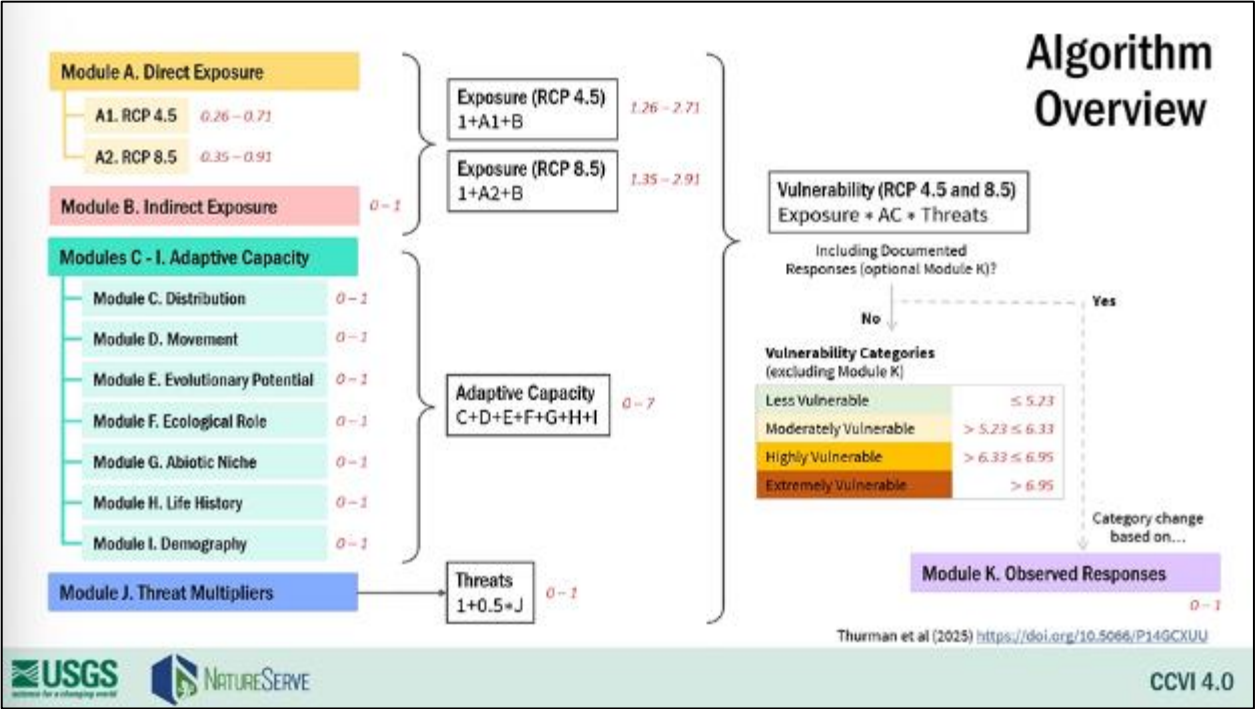
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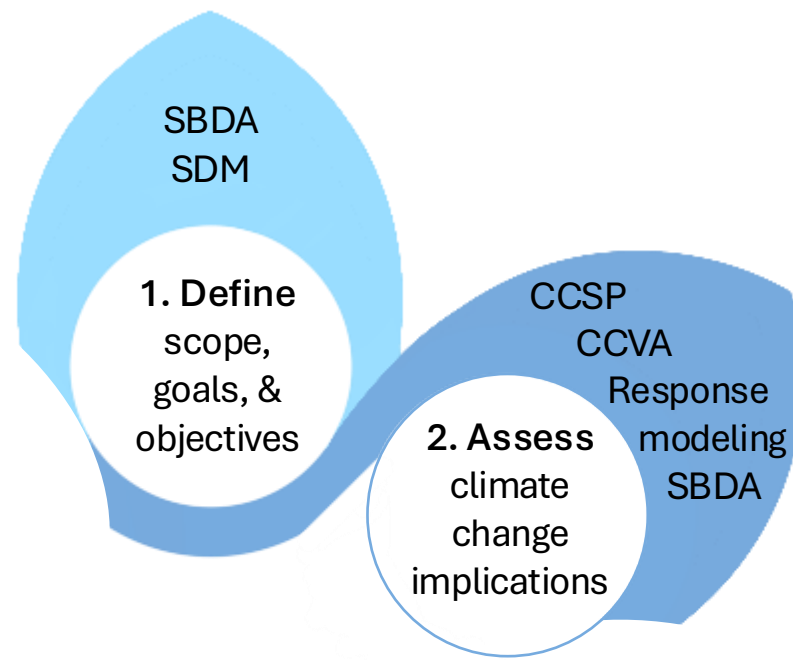




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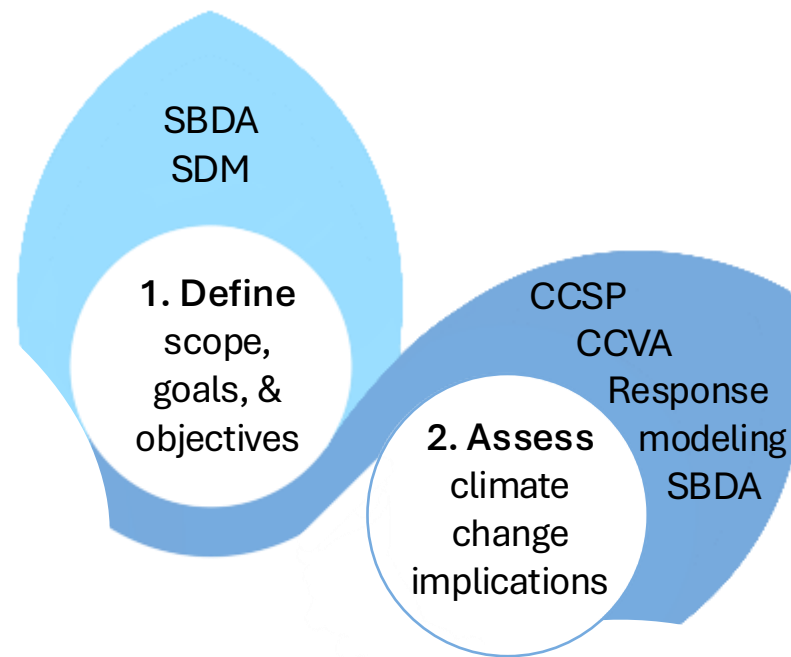
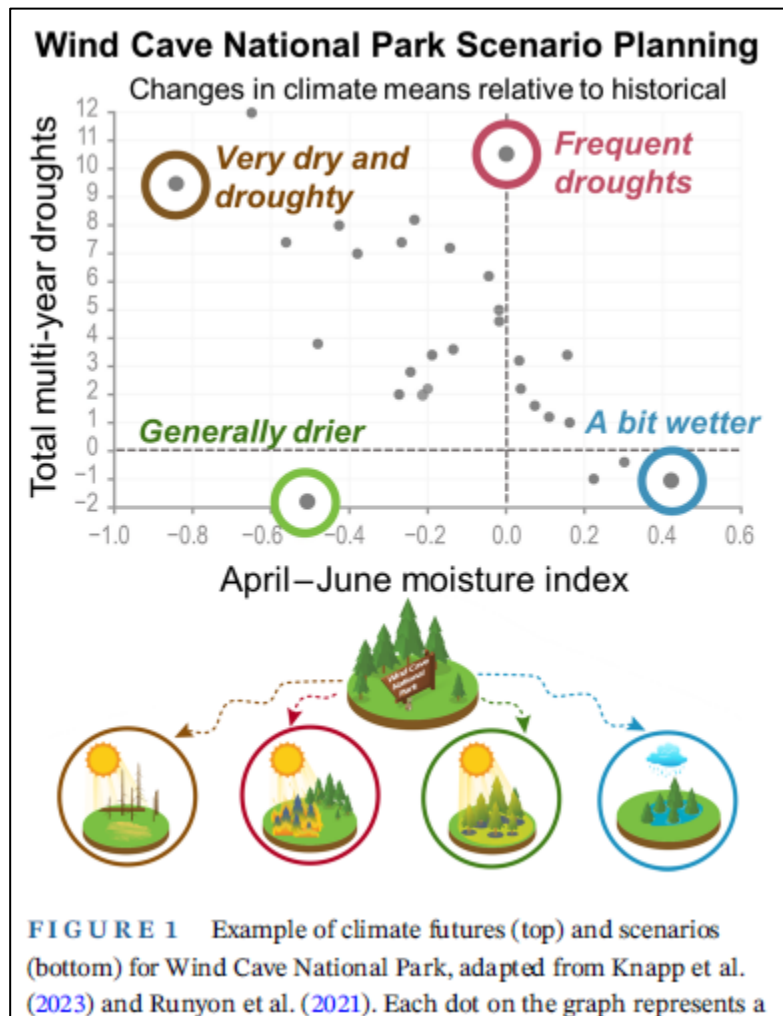


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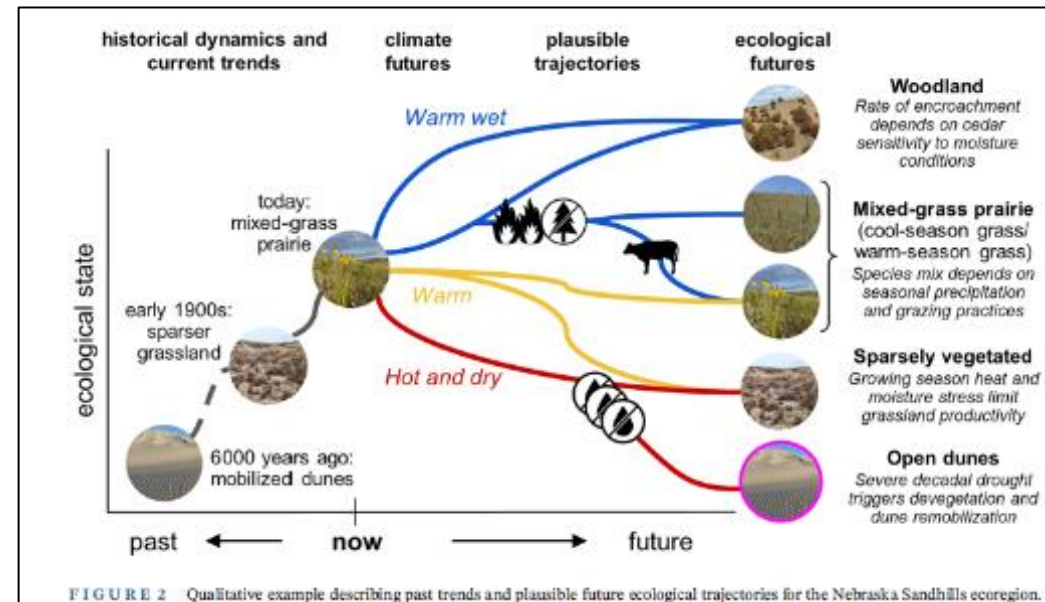
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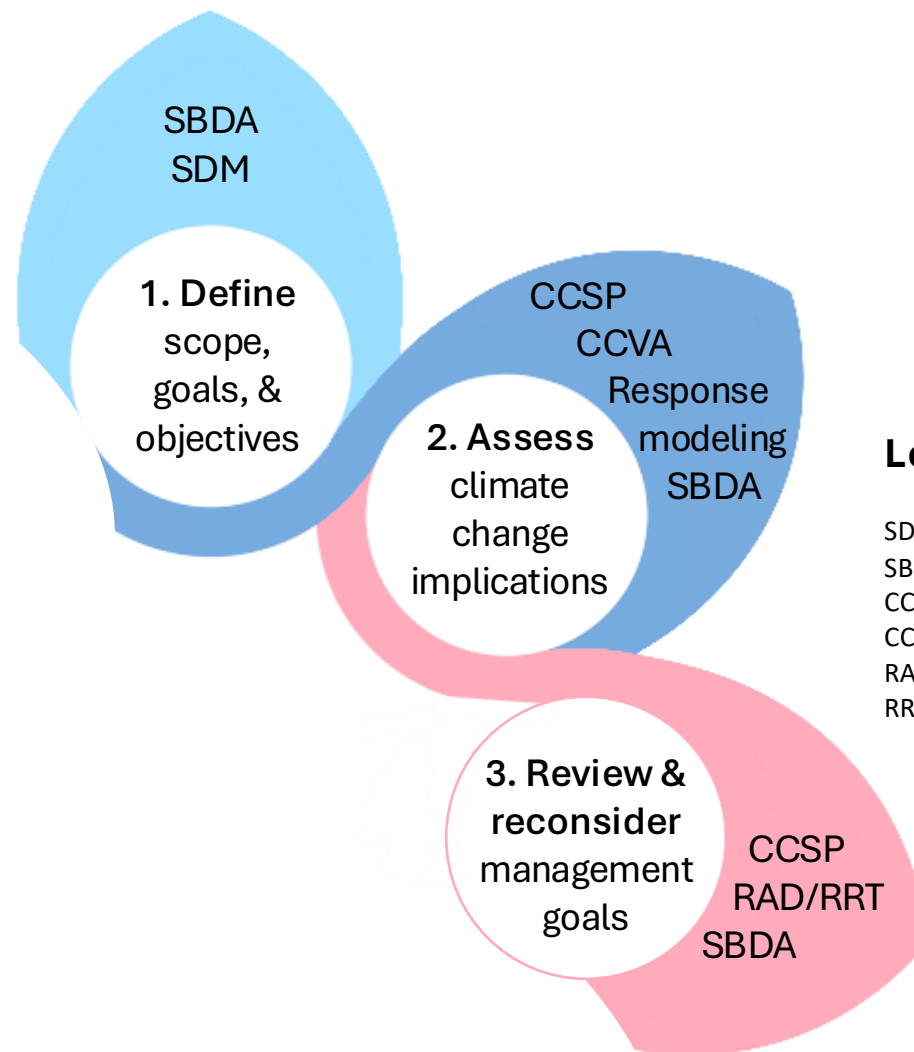
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Clark-Wolf et al. 2025. Ecological scenarios: Embracing ecological uncertainty in an era of global change.





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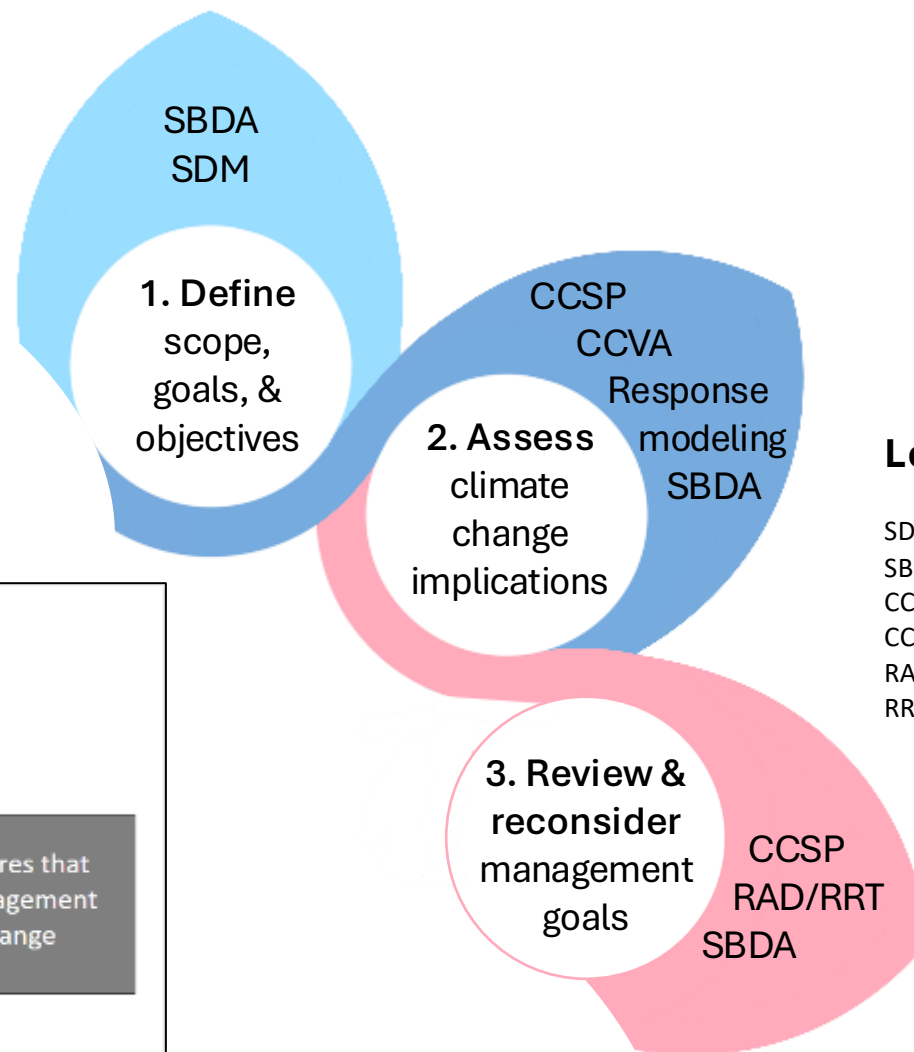
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### U.S. National Park Service policy evolution

 **United States Department of the Interior**  
 NATIONAL PARK SERVICE  
 1849 G Street, N.W.  
 Washington, D.C. 20240

N42  
 MAR 06 2012

**Memorandum**

To: National Leadership Council  
 All Superintendents

From: Director *Jonathan S. Yonkin*

Subject: Applying National Park Service Management Policies in the Context of Climate Change

**“The pervasiveness of climate change requires that we reexamine our approaches to park management and consider what a larger magnitude of change means for our responsibilities....”**

This memorandum addresses emergent questions regarding the influence of climate change on the guiding principles of park natural resource management. Additional policy memos will follow regarding management of other issues, such as facilities and cultural resources. Our planet is warming and the effects are here and now; current and projected impacts from climate change will increasingly become compelling considerations in park management decisions.

The National Park Service (NPS) Climate Change Response Strategy guides our efforts in developing responses to climate change. The pervasiveness of climate change requires that we



**BUSINESS  
AS USUAL**

Current  
Goal

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Existing  
Strategy

**CLIMATE  
RETROFIT**

Current  
Goal

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Revised  
Strategy

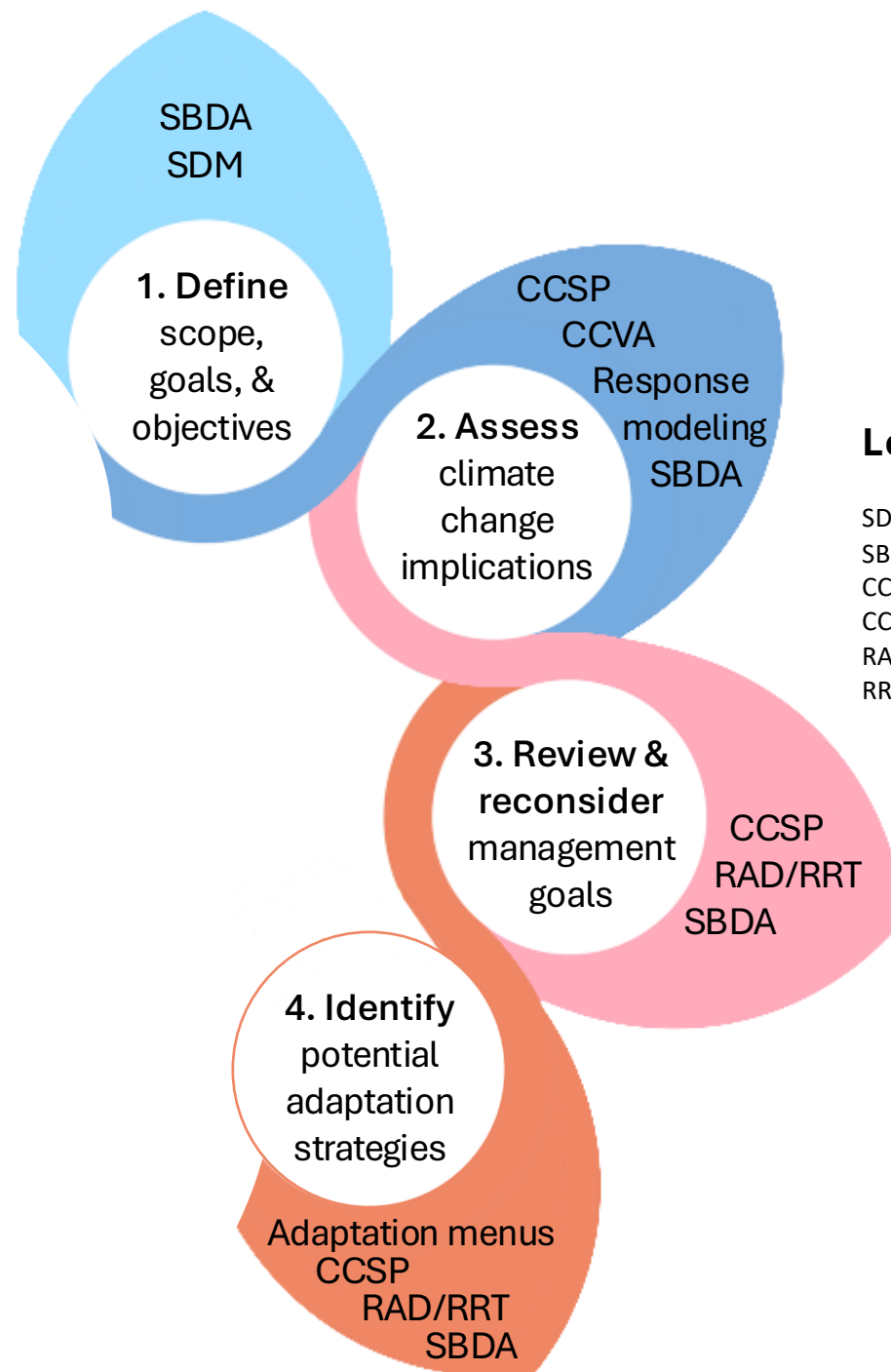
**CLIMATE  
REBUILD**

Updated  
Goal

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# Adaptation Menus of Strategies and Approaches

Home > Welcome to the USDA Northern Forests Climate Hub

A common challenge in climate change adaptation is translating broad concepts into specific, tangible actions. Because there is no single adaptation action that fits every situation, adaptation "menus" have been developed to organize adaptation options for numerous topics in natural resources. These menus demonstrate how to move from conceptual adaptation ideas to specific actions that express the intention of selected actions.

Adaptation menus are organized in a tiered structure of strategies, approaches, and example tactics. Land managers and stewards can use the menus to help identify the adaptation actions that are most suitable for their situation based on their unique project conditions and goals. Although menu items can be applied in various combinations to achieve desired outcomes, not all items on the menu will work together or work in every ecosystem.

OPTION STRATEGIES

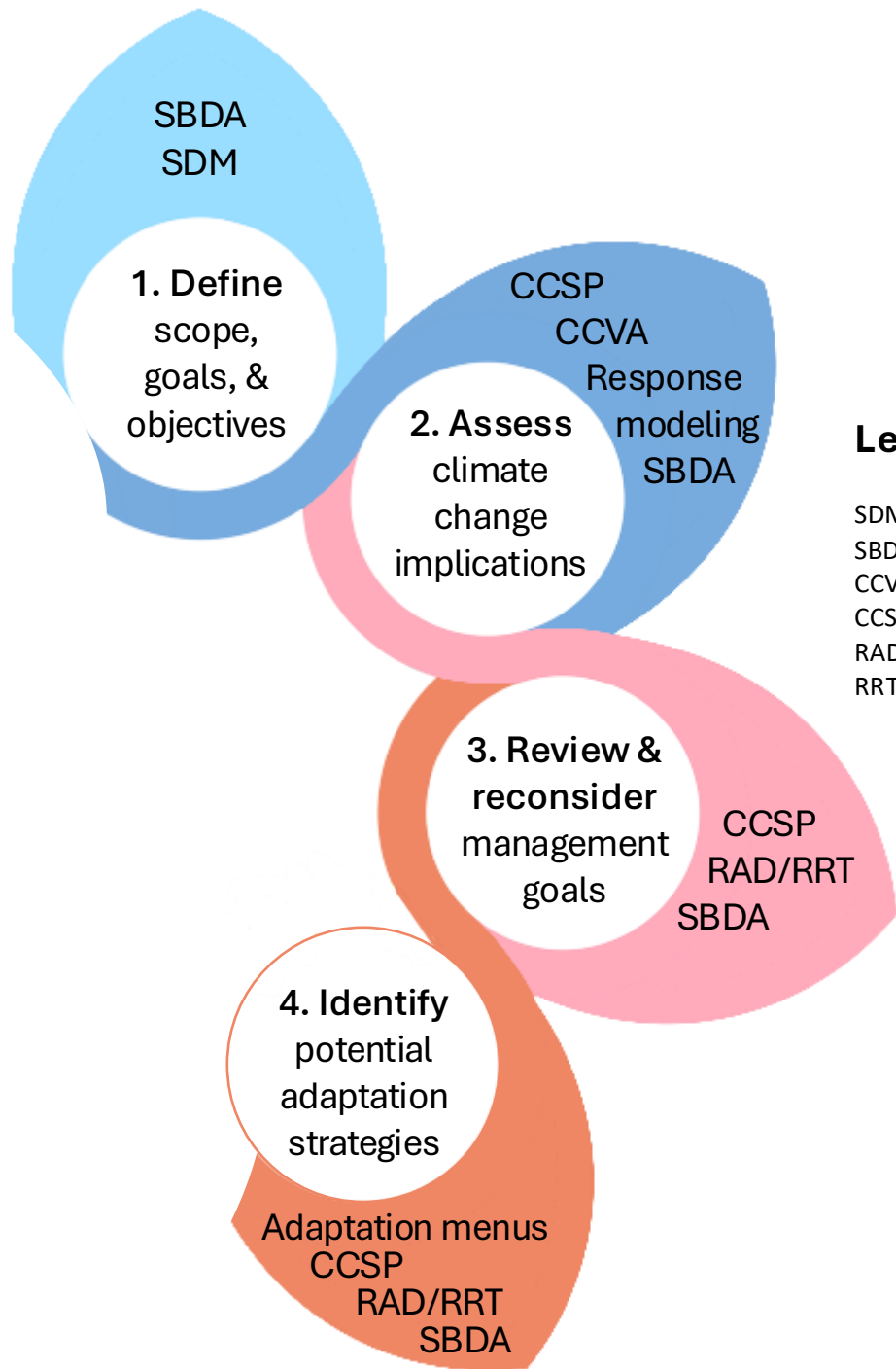
APPROACHES

TACTICS

↓

ACTION

<https://www.climatehubs.usda.gov/hubs/northern-forests/topic/adaptation-menus-strategies-and-approaches>



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Conservation Science and Practice  
A journal of the Society for Conservation Biology

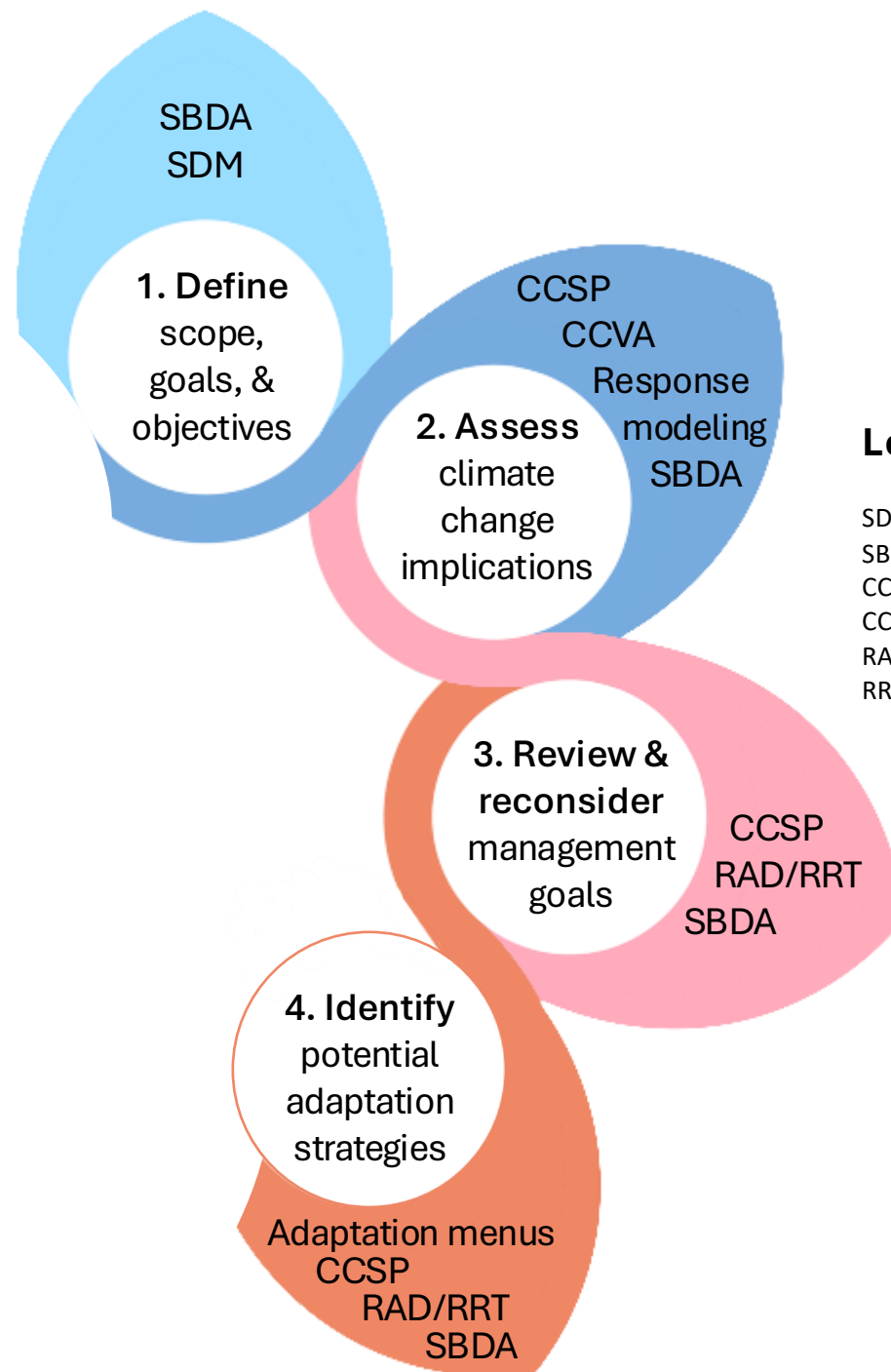
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## A climate adaptation menu for North American grasslands

Jacy S. Bernath-Plaisted, Stephen D. Handler, Marissa Ahlering, Leslie A. Brandt, Scott B. Maresh Nelson, Neal D. Niemuth, Todd Ontl, Courtney L. Peterson, Christine A. Ribic, Delane Strohmeier, Benjamin Zuckerberg

First published: 17 March 2025 | <https://doi.org/10.1111/csp2.70017> | VIEW METRICS



## Legend

SDM = Structured Decision Making  
 SBDA = Scenario-Based Decision Analysis  
 CCVA = Climate Change Vulnerability Assessment  
 CCSP = Climate Change Scenario Planning  
 RAD = Resist–Accept–Direct  
 RRT = Resistance–Resilience–Transformation



USDA Climate Hubs  
U.S. DEPARTMENT OF AGRICULTURE

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## Adaptation Menus of Strategies and Approaches

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A common challenge in climate change adaptation is translating broad concepts into specific, tangible actions. Because there is no single adaptation action that fits every situation, adaptation "menus" have been developed to organize adaptation options for numerous topics in natural resources. These menus demonstrate how to move from conceptual adaptation ideas to specific actions that express the intention of selected actions.

Adaptation menus are organized in a tiered structure of strategies, approaches, and example tactics. Land managers and stewards can use the menus to help identify the adaptation actions that are most suitable for their situation based on their unique project conditions and goals. Although menu items can be applied in various combinations to achieve desired outcomes, not all items on the menu will work together or work in every ecosystem.

**OPTION STRATEGIES**  
**APPROACHES**  
**TACTICS**  
**ACTION**

<https://www.climatehubs.usda.gov/hubs/northern-forests/topic/adaptation-menus-strategies-and-approaches>

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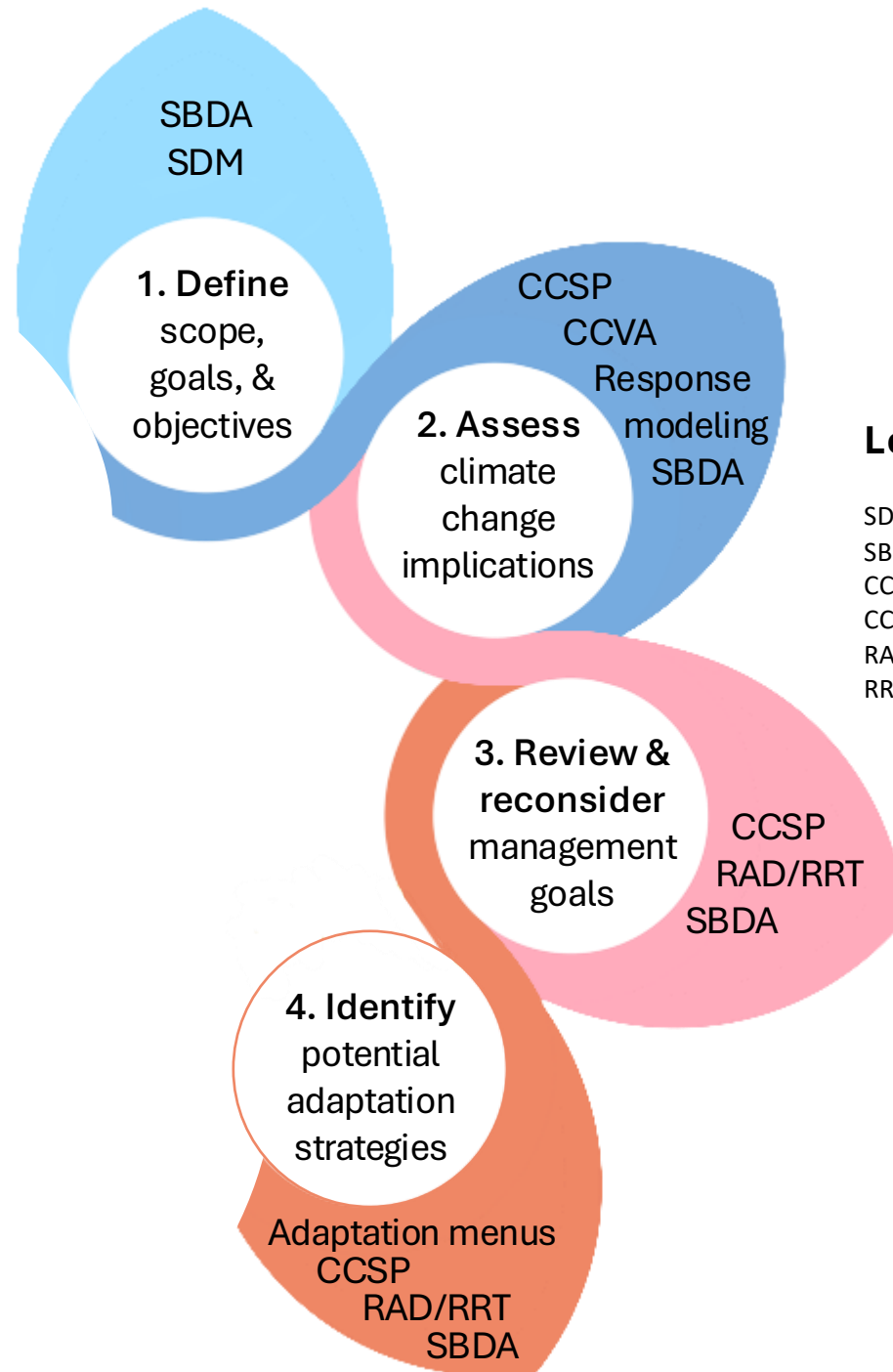
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North Central Climate Adaptation Science Center  
Hosted at the University of Colorado Boulder

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## The Sagebrush Climate Adaptation Menu: A Co-Produced Framework for Actionable Science

News / The Sagebrush Climate Adaptation Menu: A Co-Produced Framework for Actionable Science



## Legend

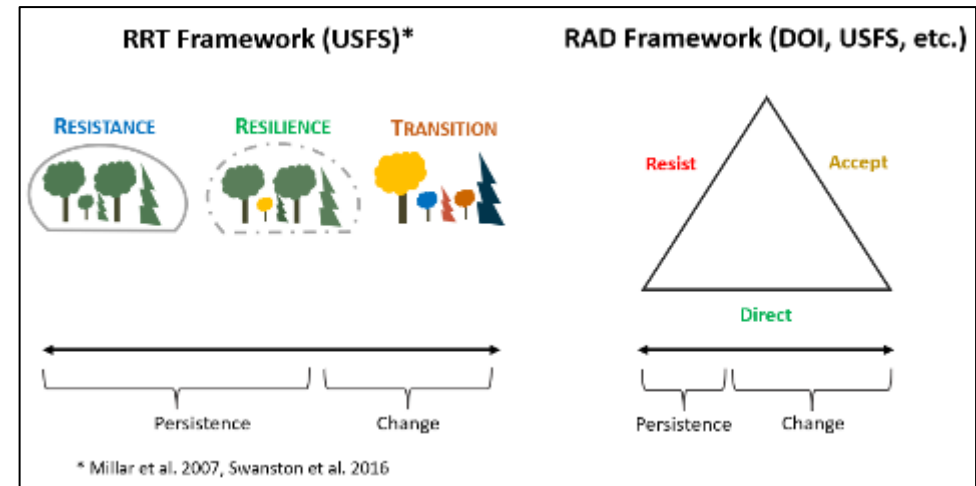
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# Sister Frameworks: RRT & RAD



# Sister Frameworks: RRT & RAD

- Similar terms
  - Resistance = Resist
    - Actions to maintain historical conditions
  - Transition = Direct
    - Actions to foster or steer change towards preferred new conditions
- Unique terms
  - Accept (allow change to proceed autonomously)
    - Useful in contexts where no management intervention is an important and common choice
  - Resilience (actions that help the system adapt to changing climatic conditions)
    - Blurs distinction between managing for persistence vs. for change



USDA Northwest Climate Hub  
U.S. DEPARTMENT OF AGRICULTURE

### Climate Adaptation Frameworks RAD vs RRT

**What do RAD and RRT stand for?**

<b>R</b> Resist: maintain current or historical conditions	<b>R</b> Resistance: maintain current or historical conditions
<b>A</b> Accept: choose to not intervene	<b>R</b> Resilience: improve the system's ability to respond to change
<b>D</b> Direct: steer changes towards a desired ecosystem structure and function	<b>T</b> Transition: steer changes towards a desired ecosystem structure and function

**What are the RAD and RRT frameworks used for?**  
These frameworks help landowners and managers prepare for and counter the effects of climate change. They can help prioritize actions based on the values the land provides to local communities and ecosystems. This helps managers to create plans that both conserve value and decrease damage as a result of climate change.

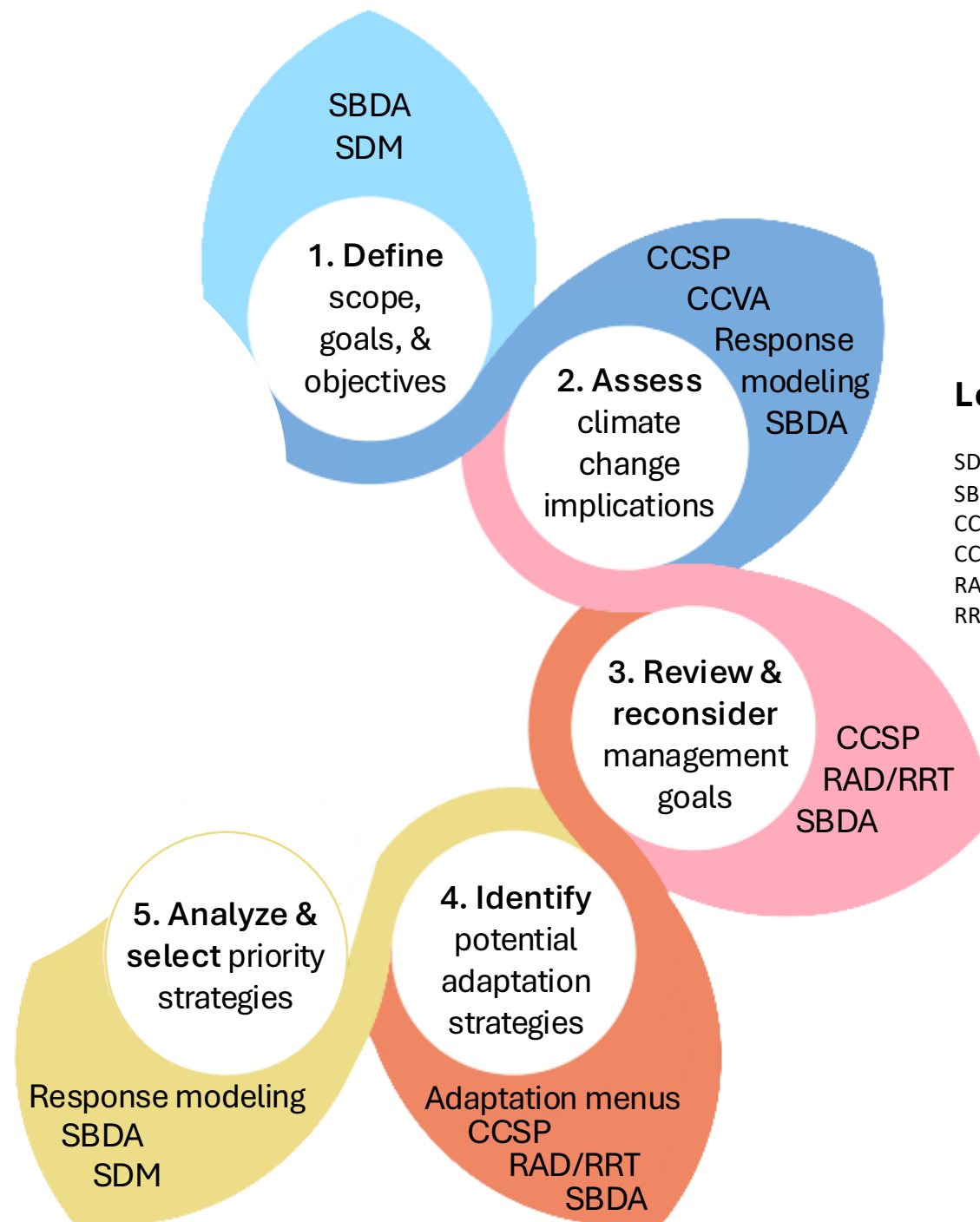
**How are RAD and RRT different?**  
The main difference between RAD and RRT is that RRT includes resilience. Resilient ecosystems can better withstand climate disturbances, either naturally or with assistance. However, resilience tactics do not always work for land ownerships with more restrictive management policies (e.g., wilderness areas, National Park Service land).

**What are some actions that fit into each of these categories?**

Resist or Resistance	Resilience
<ul style="list-style-type: none"><li>Fuel breaks around high value areas</li><li>Intensive removal of invasive plants</li><li>Novel pheromone applications to prevent insect infestations</li></ul>	<ul style="list-style-type: none"><li>Thinning</li><li>Prescribed fire in fire-adapted forests</li><li>Upsizing culverts to manage higher streamflows</li></ul>
Accept	Direct or Transition
<ul style="list-style-type: none"><li>Allow change to occur naturally</li><li>Allow fires to burn when they meet management goals and do not threaten infrastructure</li></ul>	<ul style="list-style-type: none"><li>Assisted migration to improve forest adaptability</li><li>Connect landscapes to allow migratory species to move in response to changing conditions</li></ul>

**Which one should I use?**  
That depends on your management goals! RRT can work slightly better for land that can be more actively managed. Choosing between frameworks should not hinder you from incorporating the ideas of either or both frameworks in planning. The most important decision is the choice to use adaptation planning.

Questions? Reach out to Jessica.Halofsky@usda.gov USDA is an equal opportunity provider, employer, and lender.



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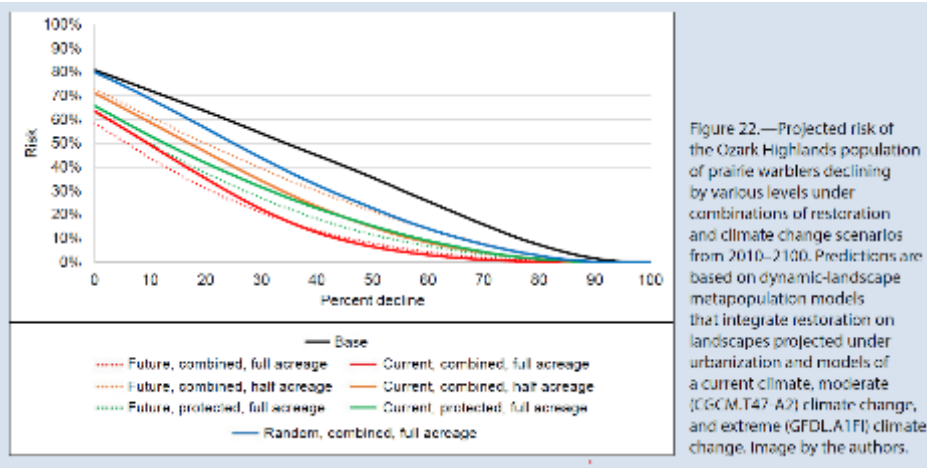
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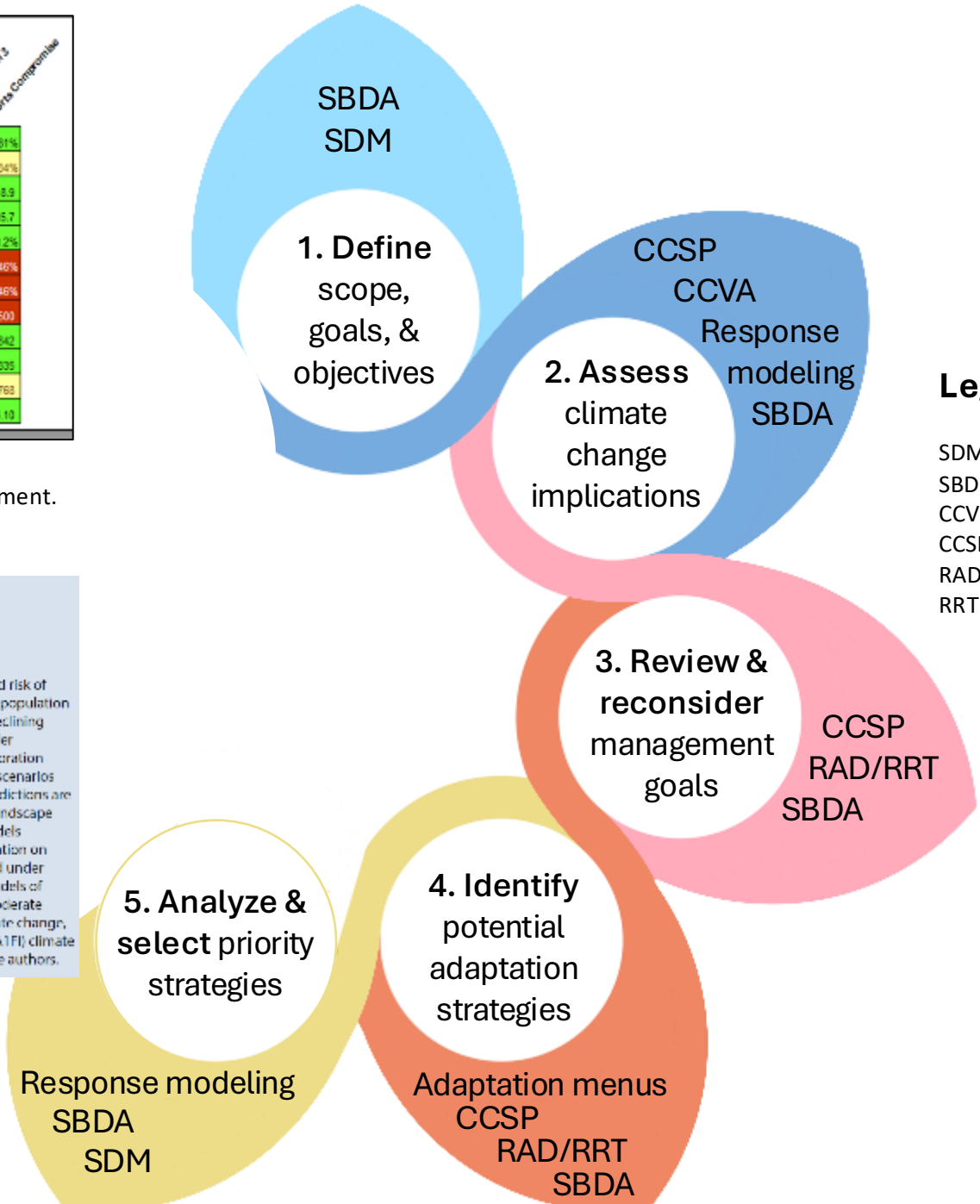


Objective	Attribute	Direction	Units	Base Case	Preservation	Commercial	Terminal Benefits	50% of the Plan 1	50% of the Plan 2	Max. Rebuilding	50% of the Plan 3	Sports Compromise
Conservation	% meeting Rec Plan Objective 1	H	%	73%	76%	82%	86%	72%	86%	84%	79%	81%
Conservation	% meeting Rec Plan Objective 2	H	%	32%	33%	33%	34%	31%	35%	34%	33%	34%
Conservation	No. of returns in 2010	H	# 000	6.3	7.8	12.5	8.7	6.5	8.6	13.2	8.0	8.9
Conservation	No. of returns in 2016-2019 (ave)	H	# 000	18.9	24.3	47.7	31.1	18.8	30.1	53.8	28.7	35.7
Conservation	Probability of extinction	L	%	2.4%	1.1%	0.0%	0.3%	3.4%	0.2%	0.0%	0.4%	0.2%
Conservation	% Enhanced fish 2010	L	%	27%	21%	96%	34%	26%	35%	52%	37%	46%
Conservation	% Enhanced ave fish 2016-2019	L	%	33%	29%	45%	41%	32%	42%	41%	45%	46%
Costs	Total Costs	L	1Yr Ave Ann \$K	\$ 171	\$ 309	\$ 588	\$ 488	\$ 171	\$ 523	\$ 588	\$ 308	\$ 500
Catch	Total Downstream	H	# 000	1,825	304	8,651	3,391	3,391	4,642	1,825	4,618	4,642
Catch	Total Upstream	H	# 000	637	2,884	504	2,365	2,335	3,854	2,131	2,335	
Catch	Total First Nations	H	# 000	777	739	769	796	796	768	797	768	768
Jobs	Total FTEs	H	# FTEs	1.60	2.80	4.10	3.70	1.60	3.30	4.10	2.50	4.10

Gregory R, Long G. 2009. Using structured decision making to help implement a precautionary approach to endangered species management. Risk Analysis 29:518-532.

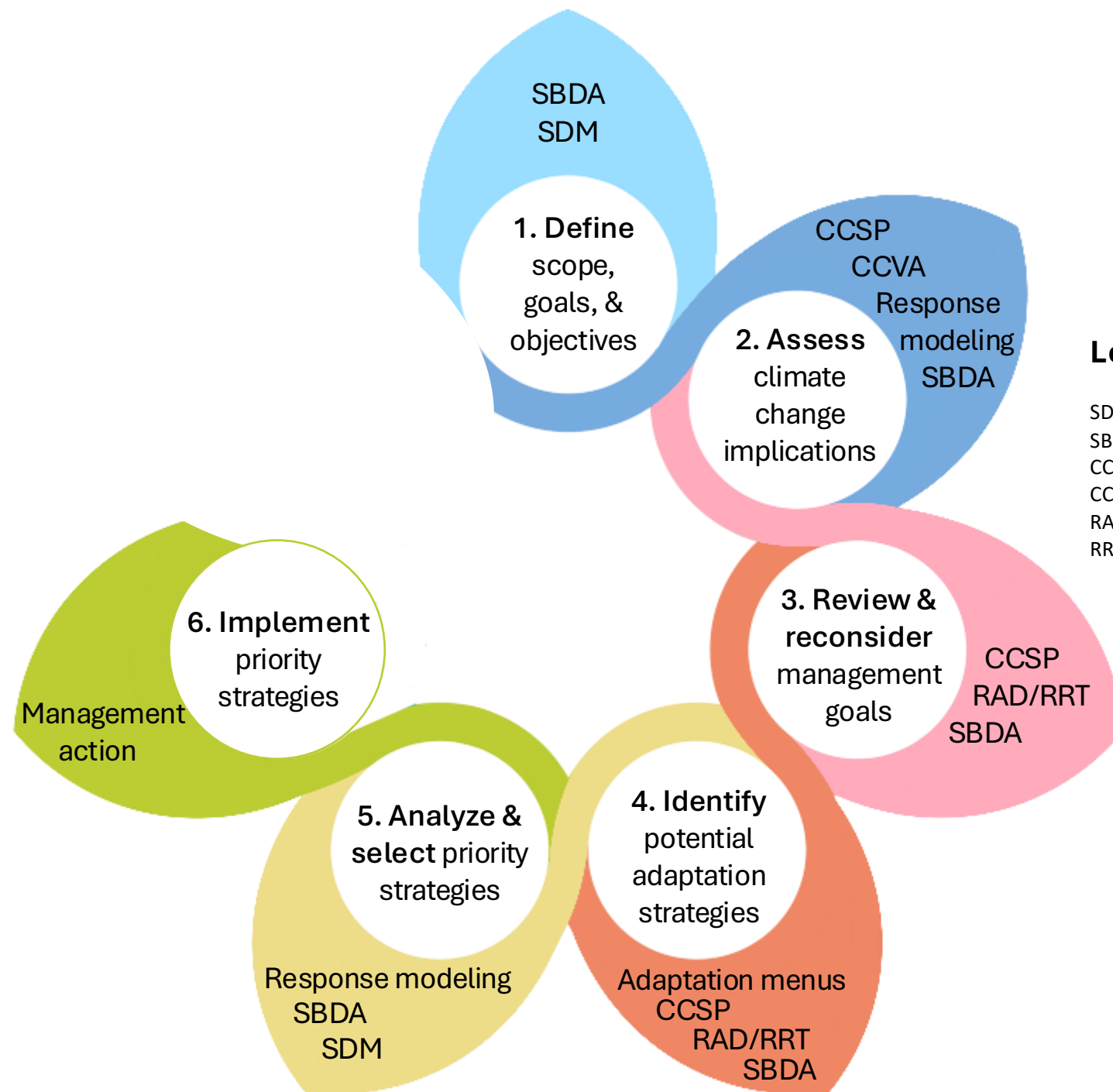


Bonnot et al. 2019. Developing a decision-support process for landscape conservation design. USFS GTR NRS-190.



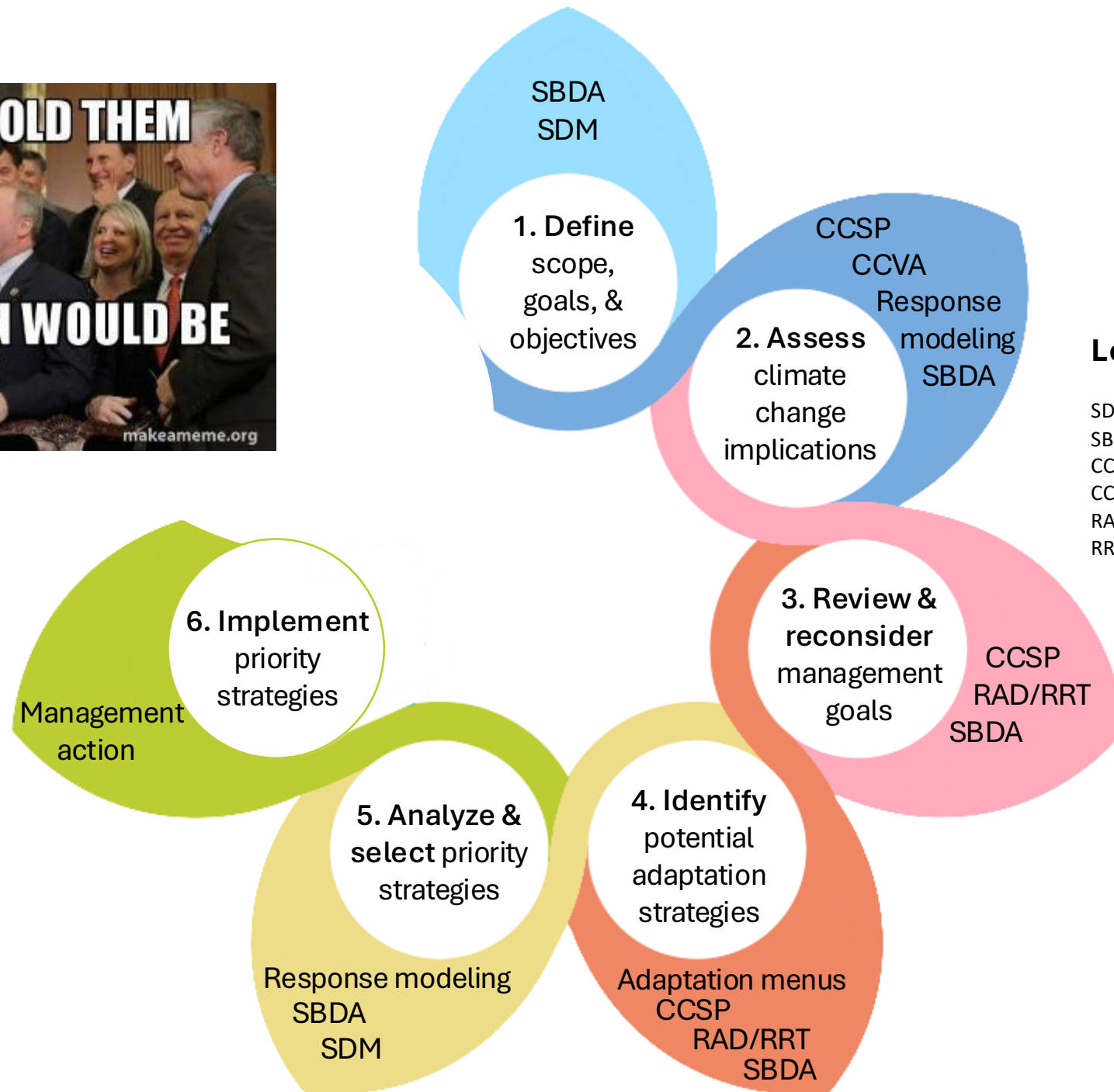
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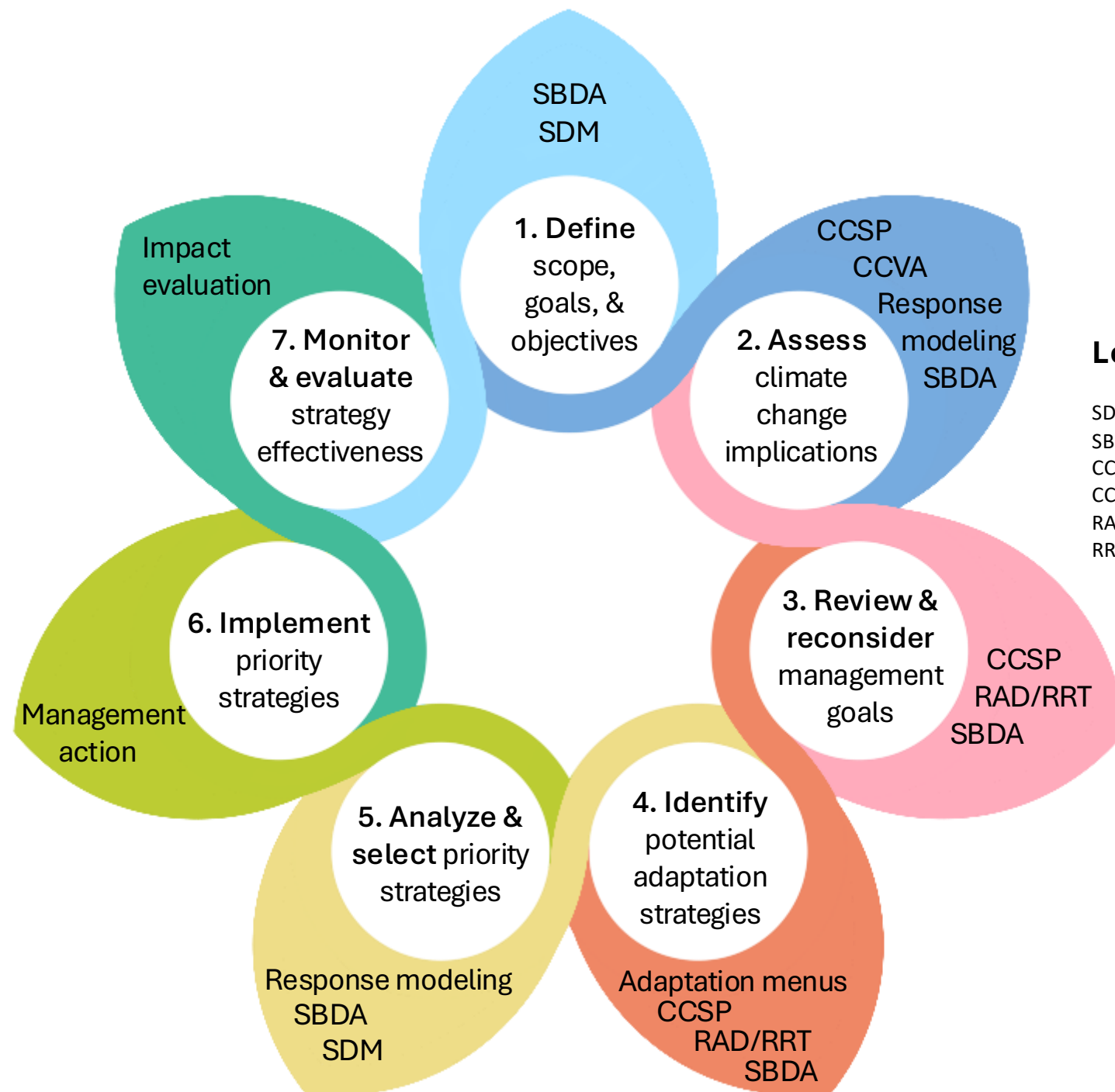
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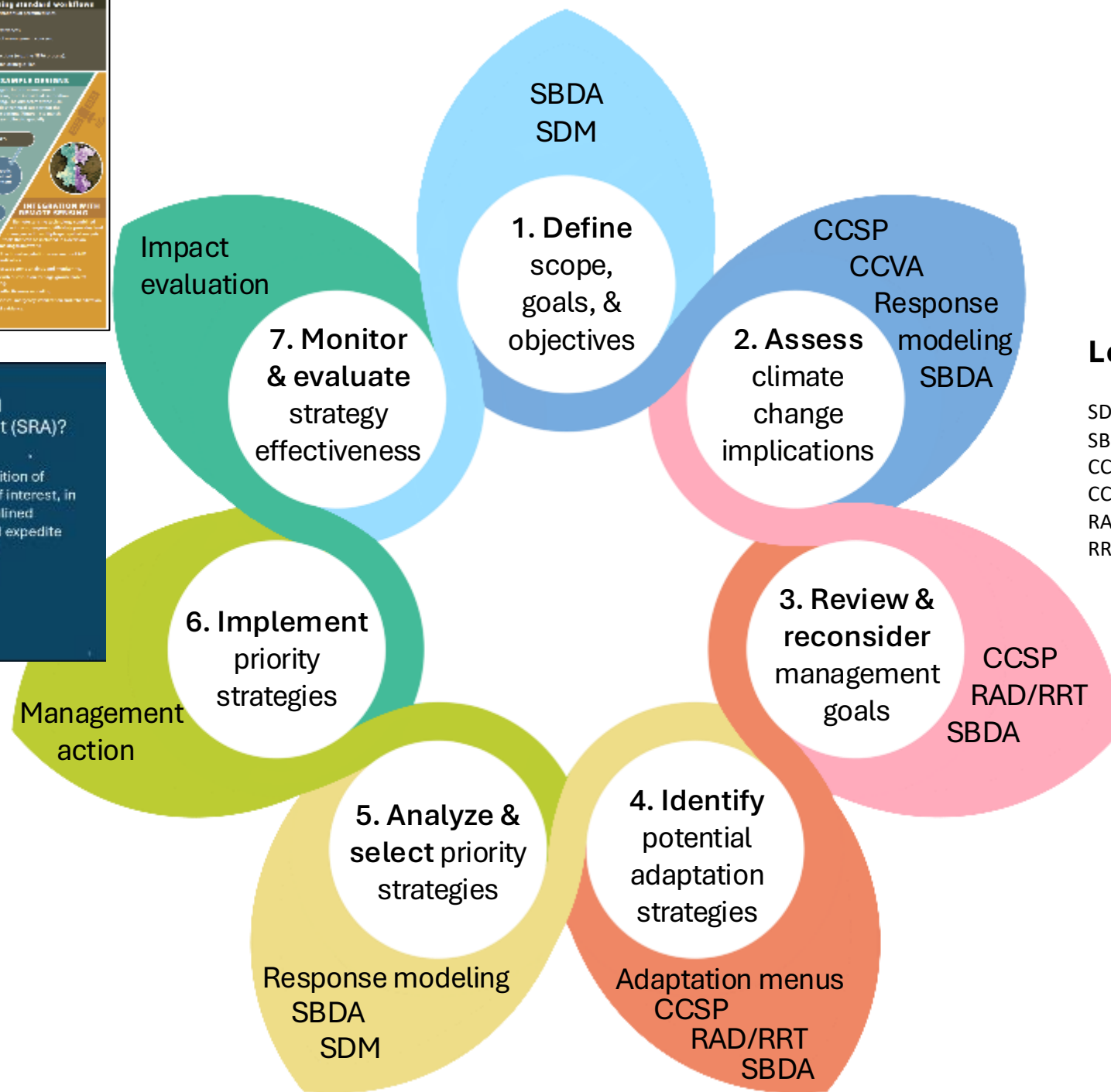
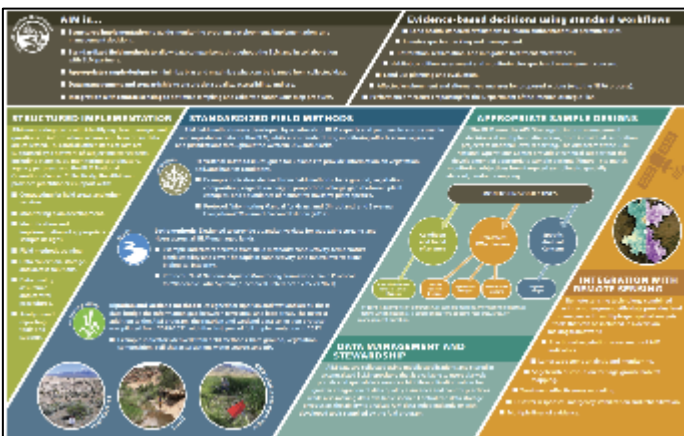
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# Key Messages from Miller et al. 2025

- Stop Reinventing the Adaptation Planning Wheel
  - Consistency of the processes we've helped develop suggests practitioners are coalescing around key features of adaptation planning.
  - Common key features allow for clear communication across adaptation roles and jurisdictions.

# Key Messages from Miller et al. 2025

- Stop Reinventing the Adaptation Planning Wheel
  - Consistency of the processes we've helped develop suggests practitioners are coalescing around key features of adaptation planning.
  - Common key features allow for clear communication across adaptation roles and jurisdictions.
- Don't Get Wrapped Around the Axle
  - Practitioners need to be cognizant of differences between Approaches, Processes, and Tools
  - Established tools have their place(s) in the adaptation planning process and are complementary or even interchangeable.

# Practical Applications of Miller et al. 2025

- Adaptation is a social process & the “coin of the realm” is Capacity
  - Lots of “pre-work” before engaging in any adaptation process
  - Time, Talent, Treasure & Trust



# Practical Applications of Miller et al. 2025

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  - Lots of “pre-work” before engaging in any adaptation process
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- Choose the Process that fits the Decision Maker & Stakeholders
  - For example, in an application within NPS, stick with Planning for a Changing Climate (P4CC) because that’s what NPS folks are familiar with.
  - In an application that crosses agencies, consider starting our comparison & perhaps using the 7 steps we outline.

# Practical Applications of Miller et al. 2025

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  - For example, in an application within NPS, stick with Planning for a Changing Climate (P4CC) because that’s what NPS folks are familiar with.
  - In an application that crosses agencies, consider starting our comparison & perhaps using the 7 steps we outline.
- Match Tools to the Step in the Process
  - Regardless of which Adaptation Process you choose, consider starting with the vetted tools we cover to execute each step.
  - Again, the tools are complementary or even interchangeable, so let your audience guide the choice.

# A Few Related Application Concepts

- Rapid Prototyping
  - Every process is unique & the steps are inter-related. Getting around the wheel quickly can be useful for identifying connections & trouble spots.
  - Ensures Step 7 is addressed appropriately



# A Few Related Application Concepts

- Rapid Prototyping
  - Every process is unique & the steps are inter-related. Getting around the wheel quickly can be useful for identifying connections & trouble spots.
  - Ensures Step 7 is addressed appropriately
- Right-sizing the Process
  - Not every process will need a deep dive on every step







## MENU OF SCENARIO-BASED ASSISTANCE OFFERED TO PARKS

### BROAD SCOPE OF ISSUES ADDRESSED

#### Broad Scope-Exploratory

*Recommended Process:*

##### **Facilitated Exploration Workshop**

- 2 day workshop, CCRP/contractor led + park planning team
- Output: Workshop summary report identifying potential management options

#### Broad Scope-Decision Oriented

*Recommended Process:*

##### **Multi-resource Decision Support**

- Series of meetings (6-12 months), CCRP led + park planning team
- Output: Spreadsheets/report with resource-specific vulnerability assessments and prioritized adaptation actions

### NARROW SCOPE OF ISSUES ADDRESSED

#### Narrow Scope-Exploratory

*Recommended Process:*

##### **Self-guided Workbook**

- 4-6 hours, park staff led with minimal CCRP support
- Output: Completed workbook identifying priority adaptation actions

#### Narrow Scope-Decision Oriented

*Recommended Process:*

##### **Ecological Response Modeling**

- Series of meetings (3-6 months), CCRP led + park experts
- Output: Technical report detailing climate impacts on specific resource/asset

EXPLORATION-ORIENTED  
(LOOSELY TIED TO PARK DECISION)

DECISION-ORIENTED  
(CLOSELY TIED TO PARK DECISION)

# A Few Related Application Concepts

- Rapid Prototyping
  - Every process is unique & the steps are inter-related. Getting around the wheel quickly can be useful for identifying connections & trouble spots.
  - Ensures Step 7 is addressed appropriately
- Right-sizing the Process
  - Not every process will need a deep dive on every step
- Flexible Order of Events
  - Steps 1-4 don't necessarily need to be done sequentially





# Questions?

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Todd Jones-Farrand, [david\\_jones-farrand@fws.gov](mailto:david_jones-farrand@fws.gov)